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# INTERNATIONAL UNION FOR THE PROTECTION OF NEW VARIETIES OF PLANTS GENEVA

# **ADMINISTRATIVE AND LEGAL COMMITTEE**

# Fifty-Third Session Geneva, April 6, 2006

# DRAFT EXPLANATORY NOTES ON VARIETY DENOMINATIONS UNDER THE UPOV CONVENTION

Document prepared by the Office of the Union

- 1. The Administrative and Legal Committee (CAJ), at its fifty-second session, held in Geneva on October 24, 2005, considered document CAJ/52/3 "Draft Explanatory Notes on Article 20 of the 1991 Act of the UPOV Convention Concerning Variety Denominations" (the "Draft Explanatory Notes") (see also paragraphs 23 to 50 of document CAJ/52/5 Prov.).
- 2. The CAJ agreed that a new version of the Draft Explanatory Notes should be presented at its fifty-third session, in April 2006, incorporating the following editorial amendments:
- (a) the inclusion of relevant elements of the preamble in document UPOV/INF/12 Rev., which outline the benefits and the purpose of harmonization, in the introduction of the draft explanatory notes;
- (b) the title and presentation to be modified to make it clear that the Draft Explanatory Notes covered all Acts of the UPOV Convention;
- (c) for Draft Explanatory Note 2.2.2(b) of Annex II of document CAJ/52/3, the words "and certain species" to be added after "accepted market practices for particular variety types", with the inclusion of an appropriate example;
- (d) for Draft Explanatory Note 2.3.1(a), the example of "red ruby" to be replaced by a more suitable example;

- (e) to present the principle of "one genus equals one class" in an explicit manner;
- (f) the reason for including species from more than one genera in one class to be explained in the document; and
- (g) in relation to Appendix II to Annex II of document CAJ/52/3 "Reply to observations on a submitted variety denomination", a new box "The applicant has changed the proposed denomination for the variety" to be added (paragraph 48 of document CAJ/52/5 Prov.).
- 3. With regard to amendment (c) in paragraph 2, an example has not yet been provided and the words "and certain species" have, therefore, not been added. With regard to amendment (f), the Office of the Union was unable to develop wording which went beyond the standard reasons for creating all of the classes. It was also noted that the International Code of Nomenclature for Cultivated Plants (ICNCP) did not provide specific reasons for its special denomination classes.
- 4. The existing guidance on variety denominations "UPOV Recommendations on Variety Denominations" (document UPOV/INF/12 Rev.) is reproduced in Annex I to this document. The new version of the Draft Explanatory Notes is reproduced in Annex II to this document.
- 5. At its fifty-second session, the CAJ noted that it would receive further advice from the Technical Working Party for Agricultural Crops (TWA) in relation to classes 203 and 204 of Part II in the Appendix III to document CAJ/52/3. At its thirty-fourth session, in November 2005, "[t]he TWA noted the information from the International Seed Federation (ISF) that commercial mixtures could contain varieties of species from both classes 203 and 204. However, the TWA did not agree that it would be appropriate to amend the proposals for classes 203 and 204 [...]" (see paragraph 50 of document TWA/34/14). Consequently, there is no proposal by the TWA for change to Appendix III of Annex II to this document.
- 6. In reply to a request for clarification, at the fifty-second session of the CAJ, on the legal nature of the ICNCP, the Chair explained that the ICNCP was not an international treaty and that it had been drafted by the International Union of Biological Sciences (IUBS) Commission which, as such, was not an intergovernmental organization, but rather a non-governmental organization. For the purposes of clarification, the CAJ is invited to note that the non-binding nature of the ICNCP is mentioned in its Principle 10 "This Code has no force beyond that deriving from the free assent of those concerned with the naming of cultivated plants" (ICNCP seventh edition of 2004). Furthermore, its Principle 5 explains that "[u]nder some national and international legislation such as that providing for [...] Plant Breeders' Rights (Plant Variety Rights), names may be established for distinguishable groups of plants using terminology peculiar to such legislation. This *Code* does not regulate the use of such terminology or the formation of such names but recognizes that, under such legislation, these names take precedence over names formed under provisions of this *Code*."
- 7. At its fifty-second session, the CAJ agreed that, once the Draft Explanatory Notes were approved by the CAJ and adopted by the Council of UPOV, the "UPOV Recommendations on Variety Denominations" should be superseded by those Explanatory Notes. After the adoption of the Explanatory Notes, the "UPOV Model Form for the Application for a Variety Denomination" will be amended accordingly (UPOV publication 644(E), Important Texts and Documents, Section 11).

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8. The CAJ is invited to consider the "Draft Explanatory Notes on Variety Denominations under the UPOV Convention", presented in Annex II to this document.

[Annexes follow]

#### ANNEX I

#### UPOV RECOMMENDATIONS ON VARIETY DENOMINATIONS

adopted by the Council of UPOV on October 16, 1987 and amended on October 25, 1991

(document UPOV/INF/12 Rev.)

The Council of the international Union for the Protection of New Varieties of Plants (UPOV) refers to Articles 6(1)(e) and 13 of the International Convention for the Protection of New Varieties of Plants of December 2, 1961, as revised at Geneva on November 10, 1972, and on October 23, 1978, and in particular to the fact that, according to that Convention, a variety must be given a denomination destined to be its generic designation before a title of protection can be issued in respect of it.

The Council points out that, according to Article 13, a variety denomination must be suitable as a generic designation and must enable the variety to be identified; it must not be liable to mislead or to cause confusion concerning the characteristics, value or identity of the variety or the identity of the breeder.

The Council emphasizes that the main purpose of the draft explanatory notes laid down in Article 13 is to ensure that, as far as possible, protected varieties are designated in all member States by the same variety denomination, that the approved variety denominations establish themselves as the generic designations and that they are used in the marketing of reproductive or propagating material, even after the expiration of protection.

The Council considers that such an aim can only be achieved if the broadly worded provisions on variety denominations in Article 13 are uniformly interpreted and applied by the member States, and that the adoption of appropriate recommendations is therefore advisable.

The Council also considers that the adoption of such recommendations for the uniform interpretation and application of the provisions of Article 13 would be of assistance not only to the authorities of member States but also to breeders having to select variety denominations.

The Council, having regard to Article 21(h) of the Convention, under which it has the task of taking all necessary decisions to ensure the efficient functioning of the Union, and in the light of the experience acquired by member States in connection with variety denominations, recommends that the authorities of member States,

- (i) base their decisions on the suitability of proposed variety denominations on the recommendations set out in Part I below,
- (ii) take into account, when assessing such suitability, the recommendations, on the exchange of information and on procedure set out in Part II below,

(iii) give comprehensive information on the recommendations to the breeders so that they can take them into account when selecting variety denominations.

#### PART I

#### SUITABILITY OF PROPOSED VARIETY DENOMINATIONS

#### Recommendation 1

Designations that do not show clearly enough their status of variety denomination are not suitable as generic designations and thus also as variety denominations. This may be the case in particular with designations that are identical or may be confused with other indications, in particular those that are commonly used in trade.

#### Recommendation 2

- (1) Designations that the average user cannot recognize or reproduce in speech and/or writing are not suitable as generic designations and thus also as variety denominations.
- (2) In the case of varieties whose propagating material is exclusively marketed within a limited circle of specialists, as in the case of parent varieties for the production of hybrids, the average user should be taken to mean the average specialist in that circle.

#### Recommendation 3

Designations whose use is to remain free are not suitable as generic designations and thus also as variety denominations. This may be the case in particular with designations which consist exclusively or predominantly of terms in everyday language whose recognition as variety denominations would prevent others from using them when marketing reproductive or propagating material of other varieties.

#### Recommendation 4

Designations whose use may be forbidden in the marketing of propagating material of the variety are not suitable as generic designations and thus also as variety denominations. This may be the case in particular with:

- (i) designations in which the applicant himself has some other right (for instance a right in the name or a trademark) which he could assert under the legislation of the member State concerned to oppose use of the registered variety denomination, either at any time or at least after the expiration of protection;
  - (ii) designations in which third parties have asserted a prior right;
  - (iii) designations that are contrary to public policy in the member State concerned.

#### Recommendation 5

Names and abbreviations of international organizations which are excluded by international conventions from use as trademarks or parts of trademarks are not suitable as generic designations and thus also as variety denominations.

#### Recommendation 6

A designation is not suitable as variety denomination on the ground of liability to mislead if there is a risk of it giving rise to misconceptions concerning the characteristics or value of the variety. This may be the case in particular with:

- (i) designations that convey the impression that the variety has particular characteristics which in reality it does not have;
- (ii) designations that refer to specific characteristics of the variety in such a way that the impression is created that only the variety possesses them, whereas in fact other varieties of the species in question also have or may have the same characteristics;
  - (iii) comparative and superlative designations;
- (iv) designations that convey the impression that the variety is derived from or related to another variety when that is not in fact the case.

#### Recommendation 7

A designation is not suitable as variety denomination on the ground of liability to mislead if there is a risk of it giving rise to misconceptions concerning the identity of the breeder.

#### Recommendation 8

- (1) A designation is liable to cause confusion and/or to mislead, and therefore is not suitable, if it is identical or similar to a designation under which a variety of the same or a closely related botanical species has been made known or officially registered or under which reproductive or propagating material of that variety has been marketed.
- (2) Paragraph (1) is not to be applied where the variety made known or registered earlier or already marketed is no longer cultivated and its denomination has not acquired any particular importance, except where special circumstances nevertheless might make it liable to mislead.

## Recommendation 9

For the purposes of the fourth sentence of Article 13(2) of the Convention, all taxonomic units are considered closely related that belong to the same botanical genus or are contained in the same class in the list in Appendix I to these Recommendations.

#### PART II

#### **PROCEDURE**

#### Recommendation 10

- (1) When rendering its decision on the suitability of a variety denomination, the authority referred to in Article 30(1)(b) of the Convention (hereinafter referred to as "the authority") should take into account all observations made by the authorities of other member States.
- (2) The authorities should accept as far as possible a variety denomination established in another member State even if they have objections to it.

#### Recommendation 11

- (1) The information exchanged between the authorities of member States on variety denominations and the communication of observations on proposed variety denominations, required in Article 13(6) of the UPOV Convention, should be effected by the exchange of the official gazettes published by the member States in accordance with Article 30(1)(c) of the UPOV Convention. The layout of those official gazettes should be based on the UPOV Model Plant Breeders' Rights Gazette (document UPOV/INF/5) and on any other recommendations made by UPOV; in particular, the chapters containing information on variety denominations should be appropriately identified in the table of contents.
- (2) Each authority should send a mutually agreed number of copies of each issue of its official gazette immediately on publication to the authorities of the other member States.

## Recommendation 12

- (1) Each authority should examine the filed variety denominations published in the official gazettes of the other member States. If it finds a variety denomination to be unsuitable, it should proceed as follows:
- (i) As soon as possible, but not later than three months after publication of the issue concerned, it should communicate its observations, together with its reasons, to the authority that has published the variety denomination, on the form reproduced in Annex II to these Recommendations. (In some countries, the statutory period for filing comments on a proposed denomination may be less than three months, after which time comments may no longer be acceptable for consideration.)
- (ii) A copy of the above-mentioned communication should be sent at the same time to the authorities of the other member States.
- (2) The authority that has published the filed denomination should immediately examine the observations communicated by the authorities of the other member States and should proceed as follows:

- (i) If the observations refer to an obstacle to approval that according to the Convention applies to all member States, the authority should accept the observations in case of doubt and should reject the filed denomination. If it does not share the misgivings of the other authority, it should inform that other authority accordingly and should give its reasons. As far as possible the offices concerned should endeavor to reach agreement.
- (ii) If the observation refers to a circumstance that is an obstacle to approval only in the member State whose authority has transmitted the observation, but not in the member State whose authority has published the filed denomination (e.g. the denomination is identical with someone else's trademark in the former State only), the latter authority, depending on the circumstances of the case, either should reject the filed denomination or should inform the applicant accordingly, requesting him to file another variety denomination if it is envisaged that protection will be applied for in the member State whose authority has transmitted the observation or if it can be expected that reproductive or propagating material of the variety will be marketed in that same State. If this procedure does not result in the filing of another variety denomination, no communication need be addressed to the authority that has transmitted the observation.

[Appendix follows]

#### APPENDIX TO ANNEX I

#### LIST OF CLASSES FOR VARIETY DENOMINATION PURPOSES

As amended by the Council at its twenty-fifth ordinary session, on October 25, 1991

#### [Recommendation 9

For the purposes of the fourth sentence of Article 13(2) of the Convention, all taxonomic units are considered closely related that belong to the same botanical genus or are contained in the same class in the list in Annex I to these Recommendations.]

Note: Classes which contain subdivisions of a genus may lead to the existence of a complementary class containing the other subdivisions of the genus concerned (example: Class 9 (Vicia faba) leads to the existence of another class containing the other species of the genus Vicia).\*

<u>Class 1</u>: Avena, Hordeum, Secale, Triticale, Triticum

Class 2: Panicum, Setaria

Class 3: Sorghum, Zea

<u>Class 4</u>: Agrostis, Alopecurus, Arrhenatherum, Bromus, Cynosurus, Dactylis, Festuca, Lolium, Phalaris, Phleum, Poa, Trisetum

<u>Class 5</u>: Brassica oleracea, Brassica chinensis, Brassica pekinensis

Class 6: Brassica napus, B. campestris, B. rapa, B. juncea, B. nigra, Sinapis

Class 7: Lotus, Medicago, Ornithopus, Onobrychis, Trifolium

Class 8: Lupinus albus L., L. angustifolius L., L. luteus L.

Class 9: Vicia faba L.

Class 10: Beta vulgaris L. var. alba DC., Beta vulgaris L. var. altissima

<u>Class 11</u>: Beta vulgaris ssp. vulgaris var. conditiva Alef. (syn.: Beta vulgaris L. var. rubra L.), Beta vulgaris L. var. cicla L., Beta vulgaris L. ssp. vulgaris var. vulgaris

Class 12: Lactuca, Valerianella, Cichorium

The complementary classes have been added by the Office of the Union for the convenience of the reader and are given the numbers 28 to 35.

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Class 13: Cucumis sativus

Class 14: Citrullus, Cucumis melo, Cucurbita

Class 15: Anthriscus, Petroselinum

Class 16: Daucus, Pastinaca

Class 17: Anethum, Carum, Foeniculum

Class 18: Bromeliaceae

Class 19: Picea, Abies, Pseudotsuga, Pinus, Larix

Class 20: Calluna, Erica

Class 21: Solanum tuberosum L.

Class 22: Nicotiana rustica L., N. tabacum L.

Class 23: Helianthus tuberosus

Class 24: Helianthus annuus

Class 25: Orchidaceae

Class 26: Epiphyllum, Rhipsalidopsis, Schlumbergera, Zygocactus

Class 27: Proteaceae

#### **COMPLEMENTARY CLASSES**

<u>Class 28</u>: Species of <u>Brassica</u> other than

(in Class 5 + 6) Brassica oleracea, Brassica chinensis, Brassica pekinensis + Brassica napus, B. campestris, B. rapa, B. juncea, B. nigra, Sinapis

Class 29: Species of <u>Lupinus</u> other than

(in Class 8) Lupinus albus L., L. angustifolius L., L. luteus L.

<u>Class 30</u>: Species of <u>Vicia</u> other than

(in Class 9) Vicia faba L.

<u>Class 31</u>: Species of <u>Beta</u> + subdivisions of the species <u>Beta vulgaris</u> other than

(in Class 10 +11) Beta vulgaris L. var. alba DC., Beta vulgaris L. var. altissima + Beta vulgaris ssp. vulgaris var. conditiva Alef. (syn.: Beta vulgaris L. var. rubra L.), Beta vulgaris L. var. cicla L., Beta vulgaris L. ssp. vulgaris var. vulgaris

<u>Class 32</u>: Species of <u>Cucumis</u> other than

(in Class 13 + 14) Cucumis sativus + Citrullus, Cucumis melo, Cucurbita

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<u>Class 33:</u> Species of <u>Solanum</u> other than (in Class 21) Solanum tuberosum L.

<u>Class 34</u>: Species of <u>Nicotiana</u> other than (in Class 22) Nicotiana rustica L., N. tabacum L.

<u>Class 35</u>: Species of <u>Helianthus</u> other than (in Class 23 + 24) Helianthus tuberosus + Helianthus annuus

[Annex II follows]

#### ANNEX II

# **DRAFT**

# EXPLANATORY NOTES ON VARIETY DENOMINATIONS UNDER THE UPOV CONVENTION

#### Preamble

- 1. The Council of the International Union for the Protection of New Varieties of Plants (UPOV) refers to the International Convention for the Protection of New Varieties of Plants (UPOV Convention), and in particular to Articles 5(2) and 20 of the 1991 Act, and Articles 6(1)(e) and 13 of the 1978 Act and the 1961 Convention, which provides that a variety must be given a suitable denomination which will be registered at the same time as the breeder's right is granted.
- 2. The Council recalls that, according to the relevant provisions of the UPOV Convention, a variety denomination must be suitable as a generic designation and must enable the variety to be identified; it must not be liable to mislead or to cause confusion concerning the characteristics, value or identity of the variety or the identity of the breeder.
- 3. The Council emphasizes that the main purpose of these Explanatory Notes is to ensure that, as far as possible, protected varieties are designated in all members of the Union<sup>1</sup> by the same variety denomination, that the approved variety denominations establish themselves as the generic designations and that they are used in the offering for sale or marketing of propagating material of the variety, even after the expiration of the breeder's right.
- 4. Whilst noting that the only binding obligations for members of the Union are those contained in the UPOV Convention itself, the Council considers that the aim set out in paragraph 3 can only be achieved if the broadly worded provisions on variety denominations under the UPOV Convention are uniformly interpreted and applied by the members of the Union, and that the adoption of appropriate explanatory notes is therefore advisable. Those Explanatory Notes should not be interpreted in a way that is inconsistent with the UPOV Convention.
- 5. The Council considers that the adoption of such Explanatory Notes for the uniform interpretation and application of the provisions on variety denominations will be of assistance not only to the authorities<sup>2</sup> of members of the Union but also to breeders in their selection of variety denominations.
- 6. The Council, having regard to the UPOV Convention (Article 26(h) of the 1991 Act and Article 21(h) of the 1978 Act and the 1961 Convention), under which it has the task of taking

<sup>&</sup>quot;Member of the Union" means a State party to the 1961Convention/1972 Act, the 1978 Act or a State or intergovernmental organization party to the 1991 Act (Article 1(xi) of the 1991 Act).

The "authority" means the authority entrusted with the task of granting breeders' rights (Article 30(1)(ii) of the 1991 Act and Article 30(1)(b) of the 1978 Act and 1961 Convention).

all necessary decisions to ensure the efficient functioning of the Union, and in the light of the experience acquired by members of the Union in connection with variety denominations, recommends that the authorities of the members of the Union,

- (i) base their decisions on the suitability of proposed variety denominations on these Explanatory Notes;
- (ii) take into account the guidance in these Explanatory Notes concerning the procedure for assessing the suitability of proposed variety denominations and the exchange of information;
- (iii) provide comprehensive information concerning these Explanatory Notes, to assist breeders when selecting variety denominations.

Prior guidance on this matter, provided by the "UPOV Recommendations on Variety Denominations" (document UPOV/INF/12 Rev.), is superseded by these Explanatory Notes.

# EXPLANATORY NOTES ON VARIETY DENOMINATIONS UNDER THE UPOV CONVENTION

The Explanatory Notes below correspond to the paragraph numbers within Article 20 of the 1991 Act and Article 13 of the 1978 Act and 1961 Convention, unless indicated otherwise.

#### Paragraph 1

(Paragraphs 1 and 3 of Article 13 of the 1961 Convention)

[Designation of varieties by denominations; use of the denomination] The variety shall be designated by a denomination which will be its generic designation. Each member of the Union shall ensure that, subject to paragraph (4), no rights in the designation registered as the denomination of the variety shall hamper the free use of the denomination in connection with the variety, even after the expiration of the breeder's right.

Explanatory Notes – Paragraph (1)

- 1.1. Article 5(2) of the 1991 Act and Article 6(1)(e) of the 1978 Act and the 1961 Convention require that the variety is designated by a denomination. Paragraph (1) provides for the denomination to be the generic designation of the variety, and subject to prior rights, no rights in the designation shall hamper the free use of the denomination of the variety, even after the expiration of the breeder's right. The obligation under paragraph (1) should be considered together with the obligation to use the variety denomination in respect of the offering for sale or marketing of propagating material of the variety (see paragraph (7)).
- 1.2. The obligation under paragraph (1) to allow for the use of the denomination in connection with the variety, even after the expiration of the breeder's right, is of relevance if the breeder of the variety is also the holder of a trademark which is identical to the variety denomination. It should be noted that the registration, by a public authority, of a trademark as the generic name of a variety may render the trademark liable for cancellation<sup>3</sup>. In order to

#### Proper Use of Trademarks

"2.397 Non-use can lead to the loss of trademark rights. Improper use can have the same result, however. A mark may become liable for removal from the Register if the registered owner has provoked or tolerated its transformation into a generic name for one or more of the goods or services in respect of which the mark is registered, so that, in trade circles and in the eyes of the appropriate consumers and of the public in general, its significance as a mark has been lost.

2.398 Basically, two things can cause genericness: namely, improper use by the owner, provoking transformation of the mark into a generic term, and improper use by third parties that is tolerated by the owner. [...]

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provide clarity and certainty in relation to variety denominations, authorities should refuse a variety denomination which is the same as a trademark in which the breeder has a right. The breeder may choose to renounce the trademark right prior to the submission of a proposed denomination in order to avoid its refusal.

<sup>2.400</sup> The basic rule is that the trademark should not be used as, or instead of, the product designation. [...]

<sup>2.404</sup> However, it is not enough just to follow these rules: the trademark owner must also ensure that third parties and the public do not misuse his mark. It is specifically important that the trademark should not be used as or instead of the product description in dictionaries, official publications, journals, etc."

#### Paragraph 2

[Characteristics of the denomination] The denomination must enable the variety to be identified. It may not consist solely of figures except where this is an established practice for designating varieties. It must not be liable to mislead or to cause confusion concerning the characteristics, value or identity of the variety or the identity of the breeder. In particular, it must be different from every denomination which designates, in the territory of any member of the Union, an existing variety of the same plant species or of a closely related species.

Explanatory Notes – Paragraph (2)

## 2.1 *Identification*

Provisions under paragraph (2) emphasize the "identification" role of the denomination. Bearing in mind that the main objective of the denomination is to identify the variety, sufficient flexibility should be given to incorporate evolving practices in designating varieties.

#### 2.2 *Solely of figures*

- 2.2.1 Paragraph (2) states that the denomination may not consist "solely of figures" except where this is an "established practice" for designating varieties. The expression "solely of figures" refers to variety denominations consisting of numbers only (e.g. 91150). Thus, denominations containing both letters and figures are not subject to the "established practice" requirement (e.g. AX350).
- 2.2.2 In the case of denominations consisting "solely of figures," the following non-exhaustive elements may assist the authorities to understand what might be considered to be "established practice":
- (a) for varieties marketed within a limited circle of specialists, the established practice should reflect that specialist circle (e.g. inbred lines);
  - (b) accepted market practices for particular variety types (e.g. hybrids).

#### 2.3 Liable to mislead or to cause confusion

Paragraph (2) states that the denomination must not be liable to "mislead or to cause confusion concerning the characteristics, value or identity of the variety or the identity of the breeder." These aspects are considered below:

#### 2.3.1 Characteristics of the variety

The denomination should not:

(a) convey the impression that the variety has particular characteristics which, in reality, it does not have;

*Example:* a variety denomination "dwarf" for a variety which is of normal height, when a dwarfness trait exists within the species, but is not possessed by the variety.

(b) refer to specific characteristics of the variety in such a way that the impression is created that only the variety possesses them, whereas in fact other varieties of the species in question also have or may have the same characteristics;

Example: "Sweet" for a fruit variety.

(c) convey the impression that the variety is derived from, or related to, another variety when that is not, in fact, the case;

*Example:* a denomination which is similar to that of another variety of the same species or closely related species, e.g. "Southern cross 1"; "Southern cross 2"; etc., giving the impression that these varieties are a series of related varieties with similar characteristics, when, in fact, this is not the case.

#### 2.3.2 Value of the variety

The denomination should not consist of, or contain, comparative or superlative designations

Example: a denomination which includes terms such as "Best", "Superior", "Sweeter".

#### 2.3.3 Identity of the variety

- (a) As a general recommendation, a difference of only one letter, one character, or one number may be considered to be liable to mislead or cause confusion concerning the identity of the variety, except where the:
- (i) difference of one letter provides for a clear visual or phonetic difference, e.g. if it concerns a letter at the beginning of a word:
  - *Example (i):* in the English language, "<u>Harry</u>" and "<u>Larry</u>" would not cause confusion; However, "Ann<u>e</u>" and "Ann<u>a</u>" could cause confusion; "Bo<u>ugh</u>" and "Bo<u>w</u>" might also cause confusion (in phonetic terms);
  - *Example (ii):* in the Japanese and Korean languages there is no difference between "L" and "R" sounds, thus "Lion" and "Raion" are exactly the same although these are distinguishable for English mother tongue speakers;
    - (ii) denominations consist of a combination of letters and figures;
    - (iii) denominations consist "solely of figures".
- (b) The use of a denomination which is similar to that used for a variety of another species or genera in the same denomination class (see section 2.5) may cause confusion.
- (c) In order to provide clarity and certainty in relation to variety denominations, the re-use of denominations is, in general, discouraged, since the re-use of a denomination, even where that relates to a variety which no longer exists (see section 2.4.2) may, nevertheless, cause confusion. In some limited cases an exception may be acceptable, for example a variety which was never commercialized, or was only commercialized in a limited way for a very short time. In those cases, a suitable period of time after discontinued commercialization of the variety would be required before the re-use of the denomination in order to avoid causing confusion in relation to the identity and/or the characteristics of the variety.

#### 2.3.4 Identity of the breeder

The variety denomination should not mislead or cause confusion concerning the identity of the breeder;

*Example:* a variety denomination incorporating the name of a breeder, if he is not the breeder of the variety.

- 2.4 Different from an existing variety of the same plant species or of a closely related species
- 2.4.1 Paragraph (2) states that the denomination must be "different" from an existing variety of the same plant species or a closely related species<sup>4</sup>.
- 2.4.2 The following explanation is for the purposes of variety denominations and without prejudice to the meaning of a "variety whose existence is a matter of common knowledge" in Article 7 of the 1991 Act and in Article 6(1)(a) of the 1978 Act and the 1961 Convention. Under exceptional circumstances (see section 2.3.3(c)), if a variety (the "old" variety) has ceased to exist and the re-use of the denomination for a new variety is not liable to mislead or to cause confusion concerning the identity and/or the characteristics of the new variety, the denomination of an old variety could, in principle, be registered for a new variety.
- 2.5 Variety denomination classes: a variety denomination should not be used more than once in the same class
- 2.5.1 For the purposes of providing guidance on the third (see section 2.3.3(b)) and fourth sentences of paragraph 2 of Article 20 of the 1991 Act and of Article 13 of the 1978 Act and the 1961 Convention, variety denomination classes have been developed. A variety denomination should not be used more than once in the same class. The classes have been developed such that the botanical taxa within the same class are considered to be closely related and/or liable to mislead or to cause confusion concerning the identity of the variety.
- 2.5.2 The variety denomination classes are as follows:
- (a) General Rule (one genus / one class): for genera and species not covered by the List of Classes in Appendix III, a genus is considered to be a class;
  - (b) Exceptions to the General Rule (list of classes):
    - (i) classes within a genus: List of classes in Appendix III: Part I;
- (ii) classes encompassing more than one genus: List of classes in Appendix III: Part II.
- 2.5.3 It is recommended that the UPOV Plant Variety Database ("UPOV-ROM") is used in the process to check if, in the territory of any member of the Union, the proposed

Article 20(2) of the 1991 Act refers to "plant species" and Article 13(2) of the 1978 Act and 1961 Convention refers to "botanical species" the divergence in terminology does not contain any difference in substance.

denomination is different from denominations of existing varieties of the same genus or, if appropriate, variety denomination class (see Appendix III).

#### Paragraph 3

(Paragraph 4 of Article 13 of the 1961 Convention)

[Registration of the denomination] The denomination of the variety shall be submitted by the breeder to the authority. If it is found that the denomination does not satisfy the requirements of paragraph (2), the authority shall refuse to register it and shall require the breeder to propose another denomination within a prescribed period. The denomination shall be registered by the authority at the same time as the breeder's right is granted.

Explanatory Notes – Paragraph (3)

- 3.1 If the authority has found no grounds for refusal under paragraph (2), and knows of no grounds for refusal under paragraph (4), the proposed denomination shall be registered, published and communicated to the authorities of the other members of the Union.
- 3.2 In the event of prior rights (paragraph (4)) or other grounds for refusal, any interested person may file an objection to the registration. The authorities of the other members of the Union may submit observations (See Draft Explanatory Notes of paragraph (6)).
- 3.3 Relevant objections and observations should be communicated to the applicant. The applicant should be given the opportunity to reply to the observations. If the authority considers the denomination unsuitable within its territory, it will require the breeder to submit another denomination. Failure to submit a proposal within the prescribed period should entail the rejection of the application.
- 3.4 The examination of the proposed denomination and of the other conditions for the protection of the variety are procedures which should be undertaken in parallel in order to ensure that the denomination can be registered at the time the breeder's right is granted.

#### Paragaph 4

(Paragraph 10 of Article 13 of the 1961 Convention)

[*Prior rights of third persons*] Prior rights of third persons shall not be affected. If, by reason of a prior right, the use of the denomination of a variety is forbidden to a person who, in accordance with the provisions of paragraph (7), is obliged to use it, the authority shall require the breeder to submit another denomination for the variety.

Explanatory Notes – Paragraph (4)

- 4 In deciding on the suitability of the proposed denomination and examining objections and observations in relation to prior rights of third persons, the following are intended to assist authorities.
- (a) An authority should not accept a variety denomination if a prior right, the exercise of which may prevent the use of the proposed denomination, has already been granted to a third party under plant breeder's right law, trade mark law or any other intellectual property legislation. It is the responsibility of the title holder of a prior right to assert his rights through the available objection or court procedures. However, authorities are encouraged to make prior searches in relevant publications (e.g. official gazettes) and databases (e.g. UPOV-ROM) to identify prior rights for variety denominations. They may also make searches in other registers, such as trademark registers, before accepting a variety denomination.
- (b) The notion of prior rights should include those rights which are in force, in the territory concerned, at the time of publication of the proposed denomination. For rights whose duration starts at the filing date of the application, the filing dates are those relevant for prior right considerations, provided those applications lead to the granting of rights.
- (c) In the case of two conflicting proposed variety denominations (see paragraph (2)) in the same or different territories, the one with an earlier publication date should be retained and the relevant authority should request the breeder, whose proposed denomination was or might have been published at a later date, to submit another denomination.
- (d) If, after the granting of a breeder's right, it is discovered that there was a prior right concerning the denomination which would have resulted in the rejection of the denomination, the denomination should be cancelled and the breeder should propose another suitable denomination for the variety. Article 22(1)(b)iii) of the 1991 Act states that, if the breeder does not propose another suitable denomination, the authority may cancel the breeder's right.
- (e) The following items provide some guidance on what might constitute a "prior right", the exercise of which may prevent the use of the proposed denomination:
- (i) A trademark may be considered as a prior right when the proposed denomination is identical to a trademark registered for an identical good. For all practical purposes, such identity of goods is most likely to occur in respect of trademarks registered for

goods under Class 31 of the Nice Classification<sup>5</sup>, although it is recalled that, in certain countries, trademarks may also be protected on the basis of use and without registration. If the trademark and proposed denomination are not identical, but similar, the trademark, in some cases, may constitute a prior right, the exercise of which may prevent the use of the proposed denomination, and the breeder may be required to propose another denomination. If, in spite of the similarity between the proposed denomination and the trademark, the exercise of the latter will not prevent the use of the proposed denomination, the denomination may be accepted; rejections of denominations by the authority on the basis of similarity to a trademark will, in general, result from oppositions of trademark holders, observations of authorities responsible for trademark registration, or judgments from a competent court. In cases of mere similarity or small likelihood of association by users, waivers granted to breeders by prior trademark right holders could be a suitable solution.

- (ii) If the proposed denomination is identical with or similar to a well-known mark, it may be unsuitable, even if the well-known mark applies to goods other than those appearing in Class 31 of the Nice Classification<sup>6</sup>;
  - (iii) Prior rights might also concern trade names <sup>7</sup> and names of famous persons;
- (iv) Names and abbreviations of intergovernmental organizations, which are excluded by international conventions from use as trademarks or parts of trademarks, are not suitable as variety denominations<sup>8</sup>;
- (v) Prior rights concerning appellations of origin and geographical indications (e.g. "Scotch") may exist under national legislation on grounds of common law or registration<sup>9</sup>;
- (vi) In certain cases, prior rights in geographical names (e.g. names of cities or States) may exist; however, there is no general rule on these cases and assessment should be based on the probatory material presented on a case-by case basis.

<sup>8</sup> This recommendation includes names and abbreviations notified pursuant to Article 6ter of the Paris Convention.

Nice Agreement concerning the International Classification of Goods and Services for the Purposes of the Registration of Marks, of June 15, 1957, as revised in Stockholm on July 14, 1967, and Geneva on May 13, 1977, and amended on September 28, 1979.

Well-known marks are protected by the Paris Convention for the Protection of Industrial Property (Article 6bis) and the Agreement on Trade-Related Aspects on Intellectual Property Rights (Article 16.2 and 3 of the TRIPS Agreement). See also the 1999 WIPO Joint Recommendation Concerning Provisions on the Protection of Well-known Marks.

<sup>&</sup>lt;sup>7</sup> Article 8 of the Paris Convention.

Articles 22 to 24 of the TRIPS Agreement provide for an obligation for WTO Members to protect geographical indications; the Lisbon Agreement for the Protection of Appellations of Origin and Their International Registration sets up international registration procedures for appellations of origin in the States party to that Agreement.

#### Paragraph 5

[Same denomination in all members of the Union] A variety must be submitted to all members of the Union under the same denomination. The authority of each member of the Union shall register the denomination so submitted, unless it considers the denomination unsuitable within its territory. In the latter case, it shall require the breeder to submit another denomination.

Explanatory Notes – Paragraph (5)

- 5.1 This provision reflects the importance of a single variety denomination for the effective operation of the UPOV system.
- 5.2 Paragraph (5) provides clear directions both for breeders and authorities:
- (a) In relation to subsequent applications of the same variety, the breeder must submit in all members of the Union the denomination that was submitted with the first application. An exception to the above obligation might be appropriate when the proposed denomination is refused by one authority before the denomination is registered by any of the other members of the Union, in which case the breeder is encouraged to submit a new denomination to all authorities in order to obtain a single denomination in all territories.
- (b) The essential obligation under paragraph (5) is that authorities should accept the denomination that was submitted and registered with the first application, unless such denomination is unsuitable in their territory (see section 5.3). On that basis, although certain provisions on variety denominations allow for authorities to develop individual guidance concerning best practices, the obligation under paragraph (5) should be given priority, unless there is direct conflict with the provisions of the UPOV Convention. In that respect, it is also recommended to avoid any narrow interpretation of the provisions of the UPOV Convention and related guidance or best practices, which could lead to the unnecessary refusal of variety denominations and, consequently, the unnecessary creation of synonyms for a variety;
- (c) Due to different alphabetic scripts or systems of writing, it may be necessary to transliterate or transcribe the submitted denomination to enable its registration in another territory. In such cases, both the variety denomination submitted in the application and its transliteration or transcription are regarded as the same denomination. However, a translation would not be considered as the same denomination.
- 5.3 Whilst, a degree of flexibility is appropriate, the following non-exhaustive list may assist the authorities in deciding what is unsuitable. A proposed denomination may be refused by an authority of a member if it transpires that, despite best endeavors (see section 5.5), in its territory
  - (a) it does not conform to the provisions in paragraphs (2) and (4); or
  - (b) it is contrary to public policy.
- 5.4 In order to permit the correct identification of a variety registered with different denominations due to exceptional cases (see section 5.3 above), in different territories, a regional or international synonym register may be developed by UPOV and/or by some members of the Union.

5.5 To reduce the risk of a variety denomination being considered to be unsuitable within a territory in which protection is to be sought, members of the Union are encouraged to make available to other authorities and breeders, the criteria, guidance and best practices which they apply for variety denominations. In particular, authorities are encouraged to make available any electronic search functions which they use in the examination of denominations in a form which would allow the on-line checking of a proposed variety denomination, against databases of relevant varieties and, in particular, the UPOV Plant Variety Database. Members of the Union may also choose to provide customized variety denomination checking services. Members of the Union are encouraged to use the UPOV website to provide information on, and links to, such resources.

#### Paragraph 6

[Information among the authorities of members of the Union] The authority of a member of the Union shall ensure that the authorities of all the other members of the Union are informed of matters concerning variety denominations, in particular the submission, registration and cancellation of denominations. Any authority may address its observations, if any, on the registration of a denomination to the authority which communicated that denomination.

Explanatory Notes – Paragraph (6)

- 6.1 Provisions of paragraph (6) indicate the importance of cooperation and exchange of information among authorities.
- 6.2 The obligation to inform other members of the Union of matters concerning variety denominations relies on the exchange of official gazettes and other means of publication. It is recommended that the layout of the official gazette be based on the UPOV Model Plant Breeder's Right Gazette (document UPOV/INF/5), in particular, the chapters containing information on variety denominations, should be appropriately identified in the table of contents. However, the UPOV Plant Variety Database is an important mechanism by which to maximize the availability of information for members of the Union concerning variety denominations in a practical form.
- 6.3 Paragraph (6) provides for the possibility for a member of the Union to make observations if it considers that a proposed denomination in another member of the Union is unsuitable. In particular with respect to the provisions of paragraph (5), the authority should take into account all observations made by the authorities of other members when deciding on the suitability of a proposed denomination. If the observations refer to an obstacle for approval which, according to the provisions on variety denominations under the UPOV Convention, applies to all members, then the proposed denomination should be refused. If the observation refers to an obstacle to approval only in the member of the Union which has transmitted the observation (e.g. prior trademark right within that territory), the applicant should be informed accordingly. If it is envisaged that protection will be applied for, or if it can be expected that reproductive or propagating material of the variety will be marketed in the territory of the member of the Union which has transmitted the observation, the authority examining the proposed denomination should request the applicant to propose another denomination.
- 6.4 The authorities making observations and the authority conducting the examination should, as far as possible, endeavor to reach an agreement on the acceptability of a variety denomination.
- 6.5 It is recommended that a communication of the final decision be addressed to any authority which has transmitted an observation.
- 6.6 Authorities are encouraged to send information on variety denominations to authorities dealing with the protection of other rights (e.g. authorities responsible for registering trademarks).
- 6.7 A model form for observations on proposed denominations submitted in another member of the Union can be seen in Appendix I. A model form for a reply to observations

can be seen in Appendix II. Copies of these communications should be sent at the same time to the authorities of the other members of the Union.

#### Paragraph 7

[Obligation to use the denomination] Any person who, within the territory of one of the members of the Union, offers for sale or markets propagating material of a variety protected within the said territory shall be obliged to use the denomination of that variety, even after the expiration of the breeder's right in that variety, except where, in accordance with the provisions of paragraph (4), prior rights prevent such use.

Explanatory Note – Paragraph (7)

7. If it is found that prior rights of a third party prevent the use of the registered variety denomination, the authority shall require the breeder to submit another denomination. Article 22(1)(b)(iii) of the 1991 Act provides that the breeder's right may be cancelled if "the breeder does not propose, where the denomination of the variety is cancelled after the grant of the right, another suitable denomination."

# Paragraph 8

[Indications used in association with denominations] When a variety is offered for sale or marketed, it shall be permitted to associate a trademark, trade name or other similar indication with a registered variety denomination. If such an indication is so associated, the denomination must nevertheless be easily recognizable.

This provision is self-explanatory.

[Appendix I follows]

# APPENDIX I TO ANNEX II

# <u>Model Form for Observations on Proposed Variety Denominations Submitted</u> <u>to Another Member of the Union</u>

From	
	Your ref.
	Our ref.
Observations on a Submitted V	Variety Denomination
То	
Submitted Variety Denomination:	
Genus/Species (Botanical name):	UPOV Code:
Gazette:(number/year)	
Applicant:	
Observations:	
If the observations refer to a trademark or anothe thereof (if possible):	er right, name and address of the holder
Copies sent to the authorities of the o	other members of the Union
Date: Sign	ature:

[Appendix II follows]

# APPENDIX II TO ANNEX II

# Model Reply to Observations on Proposed Variety Denominations Submitted to Another Member of the Union

From			
	Your ref.		
	Our ref.		
	Reply to Observations on a Submitted Variety Denomination		
То			
	reply to your objection to the denomination [] for the variety of cal name/UPOV code], we wish to inform you that:		
	In our opinion there is sufficient difference between the names both in writing and pronunciation. Therefore the [authority] sees no o reject the denomination.		
2. In the pres	The [authority] accepted this denomination and no objections were received during cribed period after publishing.		
3. 1	This variety has been registered under this name on		
4. 1	First publication as proposed denomination in		
5. Î	The applicant has been requested for another denomination.		
6. Î	This is the same variety.		
7. Î	Application on the variety has been withdrawn/rejected.		
8. Î	The applicant has withdrawn the proposed denomination for the variety.		
9. Î	Other		
	Copies to the authorities of the other members of the Union		
Date:	Signature:		

[Appendix III follows]

#### APPENDIX III TO ANNEX II

# <u>UPOV Variety Denomination Classes:</u> A Variety Denomination Should not be Used More than Once in the Same Class

For the purposes of providing guidance on the third and fourth sentences of paragraph 2 of Article 20 of the 1991 Act and of Article 13 of the 1978 Act and the 1961 Convention, variety denomination classes have been developed. A variety denomination should not be used more than once in the same class. The classes have been developed such that the botanical taxa within the same class are considered to be closely related and/or liable to mislead or to cause confusion concerning the identity of the variety.

The variety denomination classes are as follows:

- (a) General Rule (one genus / one class): for genera and species not covered by the List of Classes in this Appendix, a genus is considered to be a class;
  - (b) Exceptions to the General Rule (list of classes):
    - (i) classes within a genus: List of classes in this Appendix: Part I;
- (ii) classes encompassing more than one genus: List of classes in this Appendix: Part II.

#### LIST OF CLASSES

#### Part I

#### Classes within a genus

	Botanical names	<u>UPOV codes</u>
Class 1.1	Brassica oleracea	BRASS_OLE
Class 1.2	Brassica other than Brassica oleracea	other than BRASS_OLE
Class 2.1	Beta vulgaris L. var. alba DC., Beta vulgaris L. var. altissima	BETAA_VUL_GVA; BETAA_VUL_GVS
Class 2.2	Beta vulgaris ssp. vulgaris var. conditiva Alef. (syn.: B. vulgaris L. var. rubra L.), B. vulgaris L. var. cicla L., B. vulgaris L. ssp. vulgaris var. vulgaris	BETAA_VUL_GVC; BETAA_VUL_GVF
Class 2.3	Beta other than classes 2.1 and 2.2.	other than classes 2.1 and 2.2
	1	1
Class 3.1	Cucumis sativus	CUCUM_SAT
Class 3.2	Cucumis melo	CUCUM_MEL
Class 3.3	Cucumis other than classes 3.1 and 3.2	other than classes 3.1 and 3.2
Class 4.1	Solanum tuberosum L.	SOLAN_TUB
Class 4.2	Solanum other than class 4.1	other than class 4.1

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# LIST OF CLASSES (Continuation)

# Part II

# Classes encompassing more than one genus

	Botanical names	<u>UPOV codes</u>
Class 201	Secale, Triticale, Triticum	SECAL; TRITL; TRITI
Class 202	Panicum, Setaria	PANIC; SETAR
Class 203	Agrostis, Dactylis, Festuca, Festulolium, Lolium, Phalaris, Phleum and Poa	AGROS; DCTLS; FESTU; FESTL; LOLIU; PHALR; PHLEU; POAAA
Class 204	Lotus, Medicago, Ornithopus, Onobrychis, Trifolium	LOTUS; MEDIC; ORNTP; ONOBR; TRFOL
Class 205	Cichorium, Lactuca	CICHO; LACTU
Class 206	Petunia and Calibrachoa	PETUN; CALIB
Class 207	Chrysanthemum and Ajania	CHRYS; AJANI
Class 208	(Statice) Goniolimon, Limonium, Psylliostachys	GONIO; LIMON; PSYLL_
Class 209	(Waxflower) Chamelaucium, Verticordia	CHMLC; VERTI; VECHM
Class 210	Jamesbrittania and Sutera	JAMES; SUTER
Class 211	Edible Mushrooms  Agaricus bisporus Agaricus blazei Agrocybe cylindracea Auricularia auricura Auricularia polytricha (Mont.) Sscc. Dictyophora indusiata (Ventenat:Persoon) Fischer Flammulina velutipes Ganoderma lucidum (Leyss:Fries) Karsten Grifola frondosa Hericium erinaceum Hypsizigus marmoreus Hypsizigus ulmarius Lentinula edodes Lepista nuda (Bulliard:Fries) Cooke Lepista sordida (Schumacher:Fries) Singer Lyophyllum decastes Lyophyllum shimeji (Kawamura) Hongo Meripilus giganteus (Persoon:Fries) Karten Mycoleptodonoides aitchisonii (Berkeley) Maas Geesteranus Naematoloma sublateritium Panellus serotinus Pholiota adiposa Pholiota nameko Pleurotus cornucopiae var.citrinooileatus Pleurotus cystidiosus Pleurotus cystidiosus subsp. Abalonus Pleurotus eryngii Pleurotus ostreatus Pleurotus pulmonarius Polyporus tuberaster (Jacquin ex Persoon) Fries Sparassis crispa (Wulfen) Fries Tricholoma giganteum Massee	AGARI_BIS AGARI_BLA AGROC_CYL AURIC_AUR AURIC_POL DICTP_IND FLAMM_VEL GANOD_LUC GRIFO_FRO HERIC_ERI HYPSI_MAR HYPSI_ULM LENTI_ELO LEPIS_NUD LEPIS_SOR LYOPH_DEC LYOPH_SHI MERIP_GIG MYCOL_AIT NAEMA_SUB PANEL_SER PHLIO_ADI PHLIO_NAM PLEUR_COR PLEUR_CYS PLEUR_CYS PLEUR_CYS PLEUR_BY PLEUR_OST PLEUR_PUL POLYO_TUB SPARA_CRI MACRO_GIG

[End of Appendix III to Annex II and of document]