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INTERNATIONALUNIONFORTHEPROTECTIONOFNEWVARIETIESOFPLANTS

GENEVA

ADMINISTRATIVEANDL EGALCOMMITTEE

FiftiethSession Geneva,October18and19,2004

REPORT

adopted by the Committee

OpeningoftheSession

- $1. \qquad The Administrative and Legal Committee (CAJ) held its fiftieth session in Geneva on October 18 and 19,2004, under the Chairman ship of Ms. Nicole Bustin (France).$
- 2. ThelistofparticipantsisreproducedinAnnex Itothisreport.
- 3. The session was opened by the Chair, who welcomed the participants. The Chair informed the CAJ that Dr. Arpad Bogsch, the former Secretary -General of UPOV, passed awayonSeptember 19,2004.TheCAJpaidtributetoDr. Bogsch's important contribution to the work of UPOV during his mandate as Secretary -General from 1973 to 1997 by observing aminute of silence.
- 4. The Chair extended a particular welcome to the Delegations of Singapore and Uzbekistan. She informed the CAJ that Singapore had become a member of UPOV on July 30, 2004, and that Jordan and Uzbekistan would become members of UPOV on October 24,2004,andNovember14,2004,respectively.
- 5. The Delegations of Singapore and Uzbekistan expressed their gratitude to the Office of the Union and the members of the Union for the assistance given to them in the process of their accession to the UPOV Convention. The declarations of the Delegations of Singapore and Uzbekistan are reproduced in Annexes II and III to this report, respectively.

6. The Chair confirmed that the report of the forty -ninth session of the CAJ had been adopted by correspondence (document CAJ/49/5).

AdoptionoftheAgenda

7. The CAJ adopted the agenda as pres ented indocument CAJ/50/1, after having decided to discussitem 5 immediately after the adoption of the agenda.

<u>Draft Explanatory Notes on Article 15(1)(i) and (2) of the 1991 Act of the UPOV Convention: Acts Done Privately and for Non -Commercial Purpo ses and Provisions on Farm -Saved Seed</u>

8. The ViceSecretary - General introduced document CAJ/50/3.

Article 15(1)(i)ofthe1991 Act

- 9. The Chair invited comments in relation to the draft explanatory notes on Article of the 19 91 Act contained in the Annex to document CAJ/50/3.
- 10. The representative of the European Community sought clarification in relation to the terms "consumed entirely by himself" which appeared in paragraph 4 of the Annex. He wonderedwhetherth atexpressioncoveredconsumption by that person's cattleand family.
- 11. The ViceSecretary General considered that, in the present context, if the cattle were for commercial production then food for the cattle would not be covered by non -commercial purposes, but if the cattle served only the nutritional needs of the family, then it could be encompassed by the notion "consumed entirely by himself". Head ded that the word "family" should be understood as the family living on the holding.
- 12. The Chair recalled the difficulty during the Diplomatic Conference of 1991 of reaching consensus on definitions such as the notion of "family", "subsistence farming", and "amateur gardener".
- 13. Therepresentative of the International Seed Federation (ISF) welcomed the contents of the document and, in relation to the second sentence in paragraph 4 of the Annex, agreed with the opinion that the family living on the holding and feeding cattle for the subsistence of the family could be considered as falling within the exception under Article 15(1)(i) of the 1991 Act.
- 14. The Delegation of Argentina expressed the view that it was important to define "farmer"andtoconsiderwhether"cooperativefarming"couldfallwithintheexcept ionunder Article 15(1)(i)ofthe1991 Act.
- 15. The Chair replied that it would be difficult to define "farmer" because it would depend on the circumstances of each country.
- 16. The representative of the Food and Agriculture Organiz ation of the United Nations (FAO) confirmed that a general definition of "farmer" or "subsistence farming" was impossibleandadefinition could only be undertaken on a case at the case of the Food and Agriculture Organiz ation of the United Nations (FAO) confirmed that a general definition of "farmer" or "subsistence farming" was impossible and adefinition could only be undertaken on a case of the United Nations (FAO) confirmed that a general definition of "farmer" or "subsistence farming" was impossible and adefinition could only be undertaken on a case of the United Nations (FAO) confirmed that a general definition of "farmer" or "subsistence farming" was impossible and adefinition of "farmer" or "subsistence farming" was only case of the United Nations (FAO) confirmed that a general definition of "farmer" or "subsistence farming" was impossible and adefinition of "farmer" or "subsistence farming" was only case of the United Nations (FAO) confirmed that a general definition of "farmer" or "subsistence farming" was impossible and adefinition of "farmer" or "subsistence" or "subsistence"

with paragraphs 4,8,21 and 22 of the Annex. Hee xpressed agreement with the content of paragraph 4 of the Annex in relation to "subsistence farmers" and said that the contents of paragraph 8 of the Annex provided aftexible and dynamic solution for the implementation of the exception under Article 15(2) of the 1991 Act. He also referred to paragraph 21 of the Annex and to the difficulties in the implementation of legislation related to commercialization within a farmers' cooperative. In relation to paragraph 22 of the Annex, he affirmed that FAO supported innovation in both developing and developed countries through the protection of plant varieties. Each country required that their problems be studied on a case -by case basis. FAO welcomed the opportunity to work with UPOV on those matters and he mentioned that, very often, developing countries requested help in that particular field.

- 17. The Chair clarified that the scope of Article 15(1)(i) of the 1991 Act was of a private nature and should not go beyond the family environment. For exampl e, if cattle are sold, therewasacommercialuse, becauses a vings made in the cost of feeding an imal sconstituted a commercialuse.
- 18. The Delegation of Bolivia referred to the importance of defining the notion of "subsistence farming" and note d that, in Bolivia, there were 600,000 potato farmers, the majority of which, even providing for some possibility of selling the crop or animals fed by the crop, would not reach the minimum required for their foodsecurity.
- 19. The Chair appreciated the explanations given by the Delegation of Boliviar eferring to situations concerning food security, but recalled that any commercial use of the crop was problematic within the current wording of the 1991 Act.
- 20. The Delegation of Kenyaagr eed with the Delegation of Bolivia that it was difficult to define "subsistence farmer" as the size of the land was not always a deciding factor. It considered that it was important that the definition did not exclude the farmer's family or animals.
- 21. The representative of the International Community of Breeders of Assexually Reproduced Ornamental and Fruit -Tree Varieties (CIOPORA) referred to the difference between the 1978 Act and the 1991 Act in relation to the scope and exceptions to the breeder's right. He recalled the recommendation adopted by the 1991 Diplomatic Conference that appeared in paragraph 10 of the Annex, which provided that the farmer's privilege should not, in principle, extend to ornamentals.
- 22. Therepresentative of the European Community noted that the definition of subsistence farming fell outside the scope of the UPOV Convention. If there was an act of commercialization, then that act would fall outside Article 15(1)(i) of the 1991 Act.
- 23. The Chair recalled that the text of Article 15(1)(i) of the 1991 Act did not refer to commercialacts, buttoacts done for non -commercial purposes, and that this aspects hould be borne in mindin relation to the scope of the other terms, such as family and an ima ls.
- 24. The Delegation of Argentina agreed that it was difficult to define the term "subsistence farming" and that it was important to focus on what was meant by commercial purposes and what was considered to be private in the sense that it was not exposed to the public.
- 25. The Chair drewattention to the difficulties of differentiating between cases where as ale was essential to ensure the foodsecurity of the family and cases where as a lew as for profit.

- 26. The ViceSecr etary-General explained the need for paragraph 4 of the Annex to adhere closely to the text of the 1991 Act and to avoid any definition of family or subsistence farmers. The objective was to focus on the framework of the draft explanatory notes and to clarify that consumption of those members of the family based on the holding and feeding cattle for private and non -commercial purposes would fall within the exception under Article 15(1)(i) of the 1991 Act. In relation to a comment made by CIOPORA on the different scope under the 1991 Act and the 1978 Act concerning that matter, the task of the draft explanatory notes was to provide clarification on the scope of the 1991 Act.
- 27. The representative of FAO proposed that, in order to assist in the preparation of the document and to broaden the view on what was meant by foods ecurity and none purposes in different countries, he could provide information received by FAO on those matters.
- 28. The Chair and the Vice Secretary -General welcomed the initiative of the FAO representative to provide relevant documentation in the spirit of cooperation among organizations.

Article 15(2)ofthe1991 Act

- 29. The Delegation of Australia requested the introduction of "some possible" inst ead of "the" beforetheword "mechanisms" inthelastsentence of paragraph 9 of the Annex.
- 30. The Chair concluded that that was a linguistic matter as the introduction of the proposal of the Delegation of Australia would not modify the text in the French and Spanish versions of the document.
- 31. Therepresentative of ISF pointed to the importance of paragraph 7 of the Annex and, in particular, its last sentence.
- 32. The Delegation of Argentina expressed its support for the contents of paragraphs 5 to 9 of the Annex and, in particular, the need to evaluate each situation on a case -by case basis, with regard to different crops and situations. It explained that Argentina was revising its provisions concerning the farmer's priv ilege and, for that purpose, a discussion grouphad been established to facilitate consultations with breeders' and farmers' associations.
- The Delegation of the United States of America was concerned with the approach and formthatthedocume ntwastaking. Despitethefactthatthefirstparagraphofthedocument stated its non -binding and exemplary nature, the wording concerning the exception under Article 15(1)(i) of the 1991 Act and, to a lesser extent, the sections covering the farmer's privilege contained binding language. The United States of America believed that the document should, at most, only provide examples of existing laws that met the criteria set forth in the 1991 Act and which could be used as guidance for legislative amendm ents in order to be consistent with the 1991 Act. It was often the role of the competent courts to determine consistency with treaty provisions or legal infringement in light of concrete facts and circumstances. The document went beyond existing examples and attempted to explain the scope of treaty provisions with the risk of potentially removing the flexibility which resultedfromacarefullynegotiateddiplomaticconference.
- 34. The Chair recalled that current and future members of UPOV, whi ch were in the process of revising their legislation, had requested detailed explanations and additional

elements that could facilitate the understanding and the contents of those exceptions and their implementation. The document under discussion was are plyto such requests. Nevertheless, it would be appropriate to revise the document in order to ensure that the drafting style did not confer a binding nature to its content, in particular with regard to paragraphs 6 to 22 of the Annex.

- 35. TheD elegationofCanadasupportedtheviewsoftheDelegationoftheUnitedStatesof AmericaexplainingthatCanadawasdiscussingamendmentsconcerningitsfarmer'sprivilege andthatitconsideredthattheexplanationsprovidedinthatdocumentweretoonar row.
- 36. The Delegation of Japan recalled that conditions concerning those exceptions might differ from country to country, depending on the crops. Whilst it considered it useful and beneficial to have examples and guidelines, it would be import ant to avoid wording that could go be you dwhat was provided in the 1991 Act.
- 37. The Delegation of France was in favor of drafting explanatory notes and recalled that thematterconcerning farm -savedseedwasanoptional exception.
- 38. The Delegation of the Republic of Koreain formed the CAJ that its country was drafting specific regulations on that matter and the assistance that could be provided through the document was most welcome.
- 39. The Delegation of Germany noted that the provisions of Article 15 of the 1991 Actwere complex and considered that, in order to facilitate their interpretation and implementation, complementary information on how different countries interpret those provisions in their legislations was useful.
- 40. The representative of the European Community noted, in relation to the comments raised by the Delegation of the United States of America, that the present document already provided examples of legislation. In that regard, certain elements of the relevant Regulation of the European Community were already reflected in the document.
- 41. The Delegation of Ukraine welcomed the document and considered it useful for Ukraine.
- 42. The representative of ISF recalled the delicate nature of the document He explained that, if there was no protection for breeders and, as a consequence, breeders did not receive remuneration for their work, that could endanger the UPOV system of protection. If the protectionoffered by the UPOV system was insufficient, breeders would use other intellectual property systems or technical means to obtain protection for their work.
- 43. The Delegation of the United States of America welcomed the fact that the document reflected some provisions of the European Community system, but requested that the document also take into account other systems that might reflect the flexibilities provided withinthe Treatytoallow members to adopt solutions for their particular situations. It agreed with the Delegation of Canada that the document should not limit the flexibility contained in the 1991 Act. As an example, the term "sold" in the fifth sentence of paragraph 3 of the Annex could have different connotations in different jurisdictions. Small -scale bar tering might be considered "commercial" in some jurisdictions and yet it might be considered "non-commercial" in others. It appreciated the suggestion made by the Delegation of Germany of examining how different countries interpret those provisions in the irlegislation.

- 44. The Chair referred to the comment made about the "barter" system and agreed that, depending on the circumstances and countries, the notion of "barter" might or might not be considered as a commercial act. She further added that the document should not define terms but should provide a wider range of examples or reflections.
- 45. The Delegation of New Zealand considered that the contents of paragraph 10 of the Annex and following paragraphs provided useful guidance, and suggested that the implementation costs should be borneinmind.
- 46. The Delegation of Finland suggested obtaining more information on the problems encountered in the implementation of the provisions and the collection of written comments from members and various organizations.
- 47. The Chairnoted that undertaking a survey would be time -consuming and would entail a delay in the preparation of the document.
- 48. The Delegation of Argentina supported the intervention of the repertative of ISF. It considered it to be important that the document included examples of the exceptions under Article 15(2) of the 1991 Act. The Delegation informed the CAJ that Argentina had administrative jurisprudence in that field.
- 49. The representative of ISF considered that it would be important to know from the countries that had implemented the farmer's privilege: which type of solutions had been adopted to provide reasonable limits and to safeguard the legitimate interests of the breeder; and whether those solutions were enforceable. He added that, while it was true that the exception under Article 15(2) of the 1991 Act was an optional exception, once the optional exception existed in a particular legal system, it "must" be introduced with in reasonable limits and subject to the safeguarding of the legitimate interests of the breeder and proposed that the second sentence of paragraph 11 of the Annex should be amended accordingly.
- 50. In relation to paragraphs 10 and 11 of th e Annex, the Chair proposed that a possible solution was to delete the second sentence of paragraph 11 of the Annex as that matter would be dealt within paragraph 15 and following of the Annex.
- 51. Therepresentative of CIOPORA supported the interpresentative of ISF concerning the use of "must" instead of "could" in the second sentence of paragraph of the Annex.
- 52. The Delegation of Spain emphasized that the importance of the document was not only for future me mbers, but also for existing members, such as Spain, which was in the process of ratifying the 1991 Act. The Delegation did not have objections to the principles reflected in paragraphs 10 and 11 of the Annex.
- 53. The Delegation of France also a greed with the principles in paragraphs 10 and 11 of the Annex.
- 54. The Delegation of Bolivia supported the comments made by the Delegations of Argentina, France and Spain on the importance of the document and also mentioned that it did not have objections in relation to paragraphs 10 and 11 of the Annex.

- 55. The Delegation of Uruguay expressed its support of the document and its availability to collaborate with further drafting.
- 56. The representative of ISF considered that it was important to clarify in the document that there peated use of parentlines for the production of hybrids would be excluded from the farmer's privilege. He added that such a clarification would be useful in relation to farm-saved seed.
- 57. The Chair invited the representative of ISF to examine paragraph 14 of the Annex which already provided for the situation where authorities might decide not to extend the farmer's privilege to hybrid varieties or synthetic varieties. If the new version of that documenthad the objective of introducing more examples, then the case of France could be mentioned, which didnot permit the extension of the farmer's privilege to hybrid varieties.
- 58. The Chair noted that there were no substantive objec tions to the contents of paragraphs 12,13and14oftheAnnex.
- 59. Therepresentative of ISF recalled that there were two conditions in the implementation of the farmer's privilege under Article 15(2) of the 1991 Act. To implement it within reasonable limits was not enough and it was also necessary to implement it whilst safeguarding the legitimate interests of the breeder. While the document covered the first element "reasonable limits", paragraph 22 of the Annex did not adequately cover thes econd element concerning "the safeguarding of the legitimate interests of the breeder".
- 60. The Chair suggested that the structure of paragraph 17 of the Annex be modified in order to reflect the concern expressed by the representative of ISF, an d that would then provide a clear basis for considering the contents of paragraph 22 of the Annex. She further explained that the contents of paragraph 16 of the Annex, in particular the notion of "small farmer", had been inspired by the legislation of Bo livia and the European Community.
- 61. The Delegation of Argentina explained that the notion of "safeguarding of the legitimate interests of the breeder" not only covered the cases of collection of remuneration by breeders, but also the different enforcement measures available to breeders to facilitate the appropriate implementation of those exceptions.
- 62. The Chair recalled that the text of the Convention was the only binding legal source. The document would be revised in order to prov ide more examples and to clarify its non-binding nature.
- 63. The Vice Secretary General observed that the interest expressed in the document was a reflection of its importance not only for future members, but also for present members, and confirmed that the document would be redrafted for the April session of 2005 to take into account the discussions.
- 64. The Chair concluded that there was a good level of a greement on the need to finalize the document.

<u>Draft Recommendations Concern ing Information, Documents or Material Furnished for ExaminationPurposes</u>

65. The ViceSecretary - General introduced document CAJ/50/2.

IntroductionandGeneralObligations

- 66. The Chair invited comments in relation to paragraphs 1 and 2 of the draft recommendations concerning information, documents or material furnished for examination purposes, contained in the Annextodocument CAJ/50/2.
- 67. Therepresentative of ISF stated that public in spection and exchange between authorities should not involve the material of varieties furnished for examination purposes. Any use, or disclosure to third parties, of material supplied by the breeder should be subject to the breeder's prior informed consent, and that prior informed consents hould not be regarded as automatically granted by the mere fact that an application for a plant breeder's right had been filed or a certificate had been issued.
- 68. The Chair replied that those matters would be dealt within the following section softhe document concerning public accessibility and providing information, documents and material toother authorities.
- 69. Therepresentative of CIOPORA requested the deletion of the words "in general" in the fourthsentence of paragraph 2 of the Annex.
- 70. The Delegation of Germany supported the proposal made by the representative of CIOPORA.
- 71. The Delegation of the Netherlands explained that the term "in general" would cover some rare situations where, due to a public prosecution, information owned by a public institution could be requested.
- 72. The Chair clarified that relations between the authorities and the courts went beyond the competence of UPOV, and they might need to take place even without the authorities and the courts went beyond the breeder.
- 73. The Delegation of France suggested to change the title of paragraph 20fthe Annex and to remove the words "for example" in the same paragraph. One possible title would be "Obligations of the authorities responsible of the examination".
- 74. The Delegation of the United States of American oted that the words "in general" could cover situations such as the one in the United States of America whereby the material of the variety was returned to the breeder or destroyed if the application had been with drawn or rejected.
- 75. Therepresentative of the European Community recalled that paragraph 2 of the Annex had a broaders cope than the examination of the application of the candidate variety because it also included the activities concerning the examination of other applications. He pointed out that the concern expressed by the breeder and the need for the breeder's consent related mainly to the material of the variety.

- 76. The Chair recalled that the concerns of the breeders related not only to the material, but also to other information such as the formulae concerning hybrids.
- 77. The representative of ISF supported the intervention made by the representative of the European Community concerning the examination of other applications and also the comment made by the Chair on hybrid formulae.
- 78. The Delegation of Australia considered that "in general" should be retained to cover requests from the court on cases concerning ess entially derived varieties. The request from the courtmightnotconcernthe candidate variety, but the initial variety.
- 79. The Chair proposed to change the words "For example" to "In particular" in the third sentence of paragraph 2 of the An nex.
- 80. The Vice Secretary -General confirmed that the change of "For example" to "In particular" would also be made in the other languages.
- 81. The Delegation of Sweden requested that, as the draft recommendations were not of a binding nature, a general reference in paragraph 1 of the Annex should be made to national and regional law, such as "without prejudice to applicable law", to clarify that the recommendations were not intended to change the existing legislation.
- 82. Therepresentative of ISF added that, in addition to national laws, are ference should be made to relevant international treaties.
- 83. The Chair summarized that the result of the discussions on paragraphs 1 and 2 of the Annex was that the proposed text was accepted in principle, with minor modifications and a change to the title to correspond to paragraph 2.

PublicAccessibility

- 84. The Chair invited comments in relation to paragraphs 3,4 and 5 of the Annex.
- 85. The Delegation of the Russian Federation requested to change "should" to "may" in paragraph 5ofthe Annex.
- 86. The Delegation of the United States of America proposed to change "shall" to "should" in paragraph 5 of the Annex and, subject to that change, exp ressed its agreement with paragraphs 4 and 5.
- 87. The Delegation of the United Kingdom expressed its support for the document and considered that it would be more consistent to use the term "should" rather than "shall" throughout the document.
- 88. The Delegation of Mexico referred to the terms " *inspección por el público*" in the Spanish version of the document, explaining that the word " *inspección*" referred to a supervision act from the authority and that it would be more appropriate in the Spanish versiontorefertoaccessbythepublicorconsultation bythepublic.

- 89. The Chairmentioned that the comment was relevant only for the Spanish version of the document and that the terms used in the English and French versions c ould remain as they were.
- 90. The representative of ISF stated that hybrid formulae should be considered to be confidentialinformation and should not be accessible to the public.
- 91. The Chair recalled that a particular section of the eTechnical Question naire was reserved for confidential information and, although the case of a hybrid formula was not specifically mentioned, that question was already covered by paragraph 5(b)(ii) of the Annex.
- 92. The Delegation of Spain ment ioned that different legislation had different criteria on accessibility. In the case of Spain, only persons with a legitimate interest had access to the information in the Register.
- 93. The Chair proposed to keep paragraph 5(b)(ii) of the Annex unchanged, because its contentswereofageneral nature.
- 94. The representative of the European Community mentioned that the legislation of the European Community made a specific reference to the situation of hybrid formulae and expressed agreement with the proposal from the representative of ISF.
- 95. The Chair explained that paragraph 5 of the Annex dealt with questions of a general nature, but the particular situation of parent lines of hybrid varieties was specifically covered in paragraph 12(b) of the Annex.
- 96. The Delegation of the Russian Federation expressed a preference to retain the general character of paragraph 5 of the Annex. It considered that, if the hybrid formulae were not published, that would provide a form of double protection for breeders and considered that the public needed to know the hybrid formulae.
- 97. The representative of the European Community agreed that paragraph 5 of the Annex should be kept unchanged, due to its general nature, and proposed to leave the reference to hybridformulaeinparagraph 12 of the Annex.
- 98. The representative of ISF was in favor of opening files where that was necessary for dealing with infringement cases, but he expressed concern about access o f the public to confidential information.
- 99. The Chair clarified that the concern expressed by the representative of ISF was better covered in paragraph 12 of the Annex because that paragraph referred not only to the access by the public, but to any access that might take place.
- 100. Therepresentative of CIOPORA expressed his support of the intervention made by the representative of ISF that information concerning hybrid formulas should not be made available.
- 101. The represent ative of the European Community, referring to paragraph 5(b)(iii) of the Annex, noted that the information on growing trials did not provide a clear recommendation and kept open different possibilities. He wondered if it was possible to provide more clear recommendations such as a check list for drafting legislation.

- 102. The following paragraphs 103 to 116 report on discussions which took place on the nature of the document.
- 103. The Vice Secretary -General explained that the nature of the document reflected the discussion which had taken place in the CAJ. He noted that even a simple checklist of matters to be considered when organizing, for example, access by the public might be useful for authorities.
- 104. The Delegation of Spain referred to the nature of Test Guidelines which, although not binding, members of UPOV tried to follow as far as possible. The Delegation expressed its wish that the document provide clear guidelines to further harmonization. It agreed on the needtopr ovide for a degree of flexibility, but considered that the objective should be to reach an optimum level of harmonization and not to leave all possibilities open.
- 105. TherepresentativeofISFstatedthat,ifthedocumentdidnotprovideaclear direction,it couldgiveapermissivesignalleadingtoaresultcontrarytothatintended.Inthatcase,itwas bettertorelyonlyonexistinglawsandtreaties,andonArticle 12ofthe1991 Act.
- 106. The Delegation of France, referring to par agraph 5(b)(iii) of the Annex, recommended the coding of varieties in growing trials.
- 107. The Delegation of Sweden referred to the proposal of coding made by the Delegation of France and considered that, if that were to be a new element, it would make it more difficult to agree the document.
- 108. Therepresentative of the European Community considered that creating a check list that could provide some guidance to authorities was better than nothing. The proposal of the Delegation of France concerning coding would be of interest only if a decision was taken to reach a more precise and complete level of harmonization through those recommendations. If that was not the case, it would be better not to include new elements such as coding.
- 109. The Delegation of Argentina preferred a clear document that would reinforce the UPOV systemofplantvarietyprotection.
- 110. The Delegation of the Netherlands recalled that the document discussed items which were subject to national law and considered that it would be preferable to develop a check list which could be a useful to olforne wand old members of the Union.
- 111. The Delegation of Spain agreed with the Delegation of Argentina and confirmed the needtodevelopacleardoc umentandtoaspiretogreaterharmonization.
- 112. The Chair noted that the clarity of the document could also rely on the elaboration of a list of elements that could be taken into consideration indrafting legislation.
- 113. The Delega tion of Switzerland considered that the document would be useful for the legislativeworkofmembers. Itagreed to continue discussions and favored a document which would resulting reater harmonization.
- 114. The Delegation of the United States o f America, whilst understanding the concerns expressed by the representative of ISF and the wish mentioned by the Delegations of Argentina and Spainthat the goal should be greater harmonization, reminded the CAJ of the

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historyofthedocumentandthefact that members did not wish to develop model agreements that could be contrary to national laws. The Delegation agreed with the interventions made by the Delegations of the Netherlands and Switzerland and considered that the document could be valuable for acceding countries.

- 115. The Delegation of Sweden supported the comments made by the Delegations of the Netherlands, Switzerland and the United States of America.
- 116. The Chair concluded that the nature of the document should consist of recommendations and should aim at harmonization through a check list or controllist.
- 117. During the discussions of paragraph 5(b)(iv) of the Annex, the representative of ISF recalled that Article 30(1)(iii) of the 1991 Act only required the publication of applications for, and grants of, breeders' rights and proposed and approved denominations. The Chair clarified that Article 30(1)(iii) provided for the minimum publication requirements, but members could decide to publish beyond that minimum in their laws. For clarity purposes, drafting improvements were proposed in the French version of paragraph 5(b)(iv) of the Annex:deletionof thewords ounon "in the second sentence and the substitution of pour lepublic by àlademande dupublic" in the third sentence. Both drafting improvements were also applicable to the Spanish version of the document.
- 118. The Delegation of Austria referred to its coding system which protected the confidentialityofmaterialinawaythatonlytheperson sentitledtohavethecodecouldhave accesstotheresults.
- 119. The Delegation of Spain pointed to some linguistic difficulties in paragraph 5(b)(vi) of the Annex and wondered whether, in the second sentence, the word "not" should be added before "allow". It was agreed that the new version of the document would clarify that matter.
- 120. The Delegation of Argentina suggested to change " inspección por el público" by "consultaporelpúblico"intheSpanishversionofthedocument.
- 121. The Delegation of Germany explained that, in Germany, access by the public to material of varieties was restricted to cases where objections had been made by third parties.
- 122. The representative of ISF differentiated between plant mater ial contained in variety collections comprising varieties of common knowledge and plant material which was submitted for examination. For the latter, material should only be accessible in exceptional cases and, as ageneral rule, the public should not have eaccess to the material.
- 123. The Delegation of Argentina confirmed that material concerning pending applications was accessible to the public only in cases of objections and only to third parties which were directly concerned by the examination.
- 124. In relation to paragraph 5(b)(vi) of the Annex, the Delegation of France suggested to change the title to refer only to plant material of protected varieties. It also added that material was not consulted, but accessible and, therefore, in relation to plant material, using the term "consultation" was not appropriate.
- 125. The Delegations of Argentina, Germany and Uruguay and the representative of CIOPORAproposedtodeleteparagraph 5(b)(vi)oftheAnnexinordertoavoidconfusion.

- 126. Therepresentative of ISF proposed two options: the first being that the material should not be available unless legally requested and, the second being to delete paragraph 5(b)(vi) of the Annex. He preferred the first solution because it w ould make the situation clear for acceding countries.
- 127. The Chair concluded that the new version of paragraph 5(b)(vi) of the Annex should propose two options: deletion of the paragraph; and a new paragraph specifying certain restrictions.

Providing Information, Documents and Material to other Authorities

- 128. The Chair invited comments on paragraphs 6 to 9 of the Annex. In relation to paragraph 6,theChairobservedthatthedirectivestyle reflected the obligations in the relevan t Articles of the UPOV Convention.
- 129. Inresponse to a request from the Delegation of the Netherlands, the Chair clarified that the term "authorities" referred to the authorities responsible for plant breeders rights.
- 130. The repr esentative of ISF stated that, as a minimum rule, the breeder should be informed of the exchange of material between authorities. He preferred that the authorization of the breeder should be obtained prior to the exchange.
- 131. The Chair clarified that, in paragraph 7 of the Annex, the exchange took place in relation to varieties whose existence was a matter of common knowledge and drew attention to the exception sunderparagraph 12(b) of the Annex.
- 132. The Delegation of France recal led the importance of exchanging material in a secure manner and noted that a variety which was the subject of an application might also be part of an exchange to determine whether the variety was distinct and also was a variety which could potentially be comea matter of common knowledge.
- 133. Inrelationtothesecondsentenceofparagraph 7oftheAnnex, therepresentative of ISF requested to change "may" to "shall". At the request of the Chair, the Technical Director offered, as another alterna tive, to use the word "should" and the representative of ISF agreed with that change.
- 134. The Delegation of the Netherlands considered that, with the exception of inbred lines, there was no reason to establish secrecy in the exchange of material between authorities. It further expressed its agreement with paragraph 70fthe Annex.
- 135. The Delegation of Australian oted that paragraph 7 of the Annex was broader in scope than just the exchange of material, and also addressed exchange of in formation and documents. It pointed out that the exchange between authorities sometimes took place by telephoneor by electronic mail, and are quirement for formal agreements on those exchanges would increase the cost.
- 136. The Delegation of the Netherlands wondered why there was a need for special agreements when the material was already on the market. The Chair noted that agreements could be useful to manage the stock of the material. The representative of ISF clarified that many varieties whi chwere protected were not on the market.

- 137. The representative of CIOPORA had some reluctance in relation to the exchanges of material with the United States of America pending the resolution of the problematic situation concerning the patent L aw novelty requirement under Section 102(d) of title 35 of the United States Code.
- 138. The Delegation of the Netherlands favored retaining "may" in the second sentence of paragraph 7 of the Annex but, in order to reach consensus, agreed with the change to "should".
- 139. The Delegation of Belgium proposed to delete "or to the entering of the variety in the official register of varieties, as the case may be." from the last sentence of paragraph 8 of the Annex.
- 140. The Chair ob served that the proposal from the Delegation of Belgium made sense as those recommendations were addressed to the authorities in relation to applications that led to the granting of breeders' rights.
- 141. The representative of CIOPORA stated that the material should not be accessible but that, if access was required, the breeder should be informed accordingly. In reply to the concern expressed by the representative of CIOPORA, the Chair referred to document CAJ/49/3whichdealtwiththatmatter.
- 142. The Chair proposed to add the last sentence of paragraph 7 of the Annex at the end of paragraph 8. The representative of ISF explained that, in relation to the proposal by the Chair, there was some internal debate within ISF as to whether that inclusion might encourage the exchange of material.
- 143. The Delegation of Argentina expressed its agreement with the position of ISF. It considered that, until the breeder's right had been granted, the material should be kept confidential and, if the exchange of the material was necessary, it should be included within agreements between authorities and the breeders should be notified accordingly.
- 144. The Delegation of the United States of America expressed its sympathy for the comments made by the representatives of ISF and CIOPORA and proposed to delete the last sentence of paragraph 8 of the Annex.
- 145. The Delegation of Mexico agreed with the inclusion of the reference to agreements between authorities concerning material of pending applications, but did not agree with the proposal to delete the last sentence of paragraph 8 of the Annex as it considered it useful for reference purposes.
- 146. The Delegation of France expressed its agreement with the proposal byt of Belgium and with the inclusion of the last sentence of paragraph 7 of the Annex in paragraph 8.
- 147. The representative of ISF, whilst expressing its sympathies for the proposal of the Delegation of the United States of America, considered that, although the situation was clear in the United States of America, that was not the case in other countries. He considered that maintaining the last sentence, as modified by the Delegation of Belgium, with the addition of the last sentence of paragraph 7 of the Annexin paragraph 8, could be an appropriate solution.

- 148. The Delegation of Argentina was of the opinion that the matters dealt with in paragraph 9 of the Annex should be decided by the breeder and should not involve the authority.
- 149. The representative of ISF agreed with the intervention by the Delegation of Argentina and said that, if the right was not granted, the material of the variety should be destroyed or returned to the breeder.
- 150. The Deleg ation of the Netherlands made a distinction between different reasons for the rejection of the application. In those cases where the rejection was based on lack of distinctness, uniformity and stability, the authority was not interested in keeping materia las the variety did not exist; but if the variety existed and it was rejected due to other causes, such as lack of novelty, the material should be kept in the reference collection. It further added that, in cases where the application had been withdrawn the breeder could collect the material or the authority would destroy it. In cases of rejection, the exchange of information withouther authorities could be useful.
- 151. The Delegation of Spain expressed its support of the intervention made by Delegation of the Netherlands, and reported that the legislation in Spain provided an obligation to retain the files concerning rejection and withdrawal of applications and those concerning breeders' rights which had been granted. The Chair clarified that there was a difference between retaining a file and exchanging information.
- 152. The Delegation of Argentina stated that, in cases where the application had been withdrawn, information could be communicated to other authorities, but material should not be provided.
- 153. The representative of ISF expressed its agreement with the intervention made by the Delegation of the Netherlands.
- 154. In reply to a proposal made by the representative of CIOPORA to treat the recommendations referring to documents, information and material separately, the Chair explained that the CAJ had already considered that suggestion and observed that several of the proposed recommendations concerned not only material, but also information and documents used for examination purposes.
- 155. The representative of ISF suggested to draft a separate paragraph dealing with withdrawnapplications.
- 156. The representative of the European Community pointed out that if the rejection of the application was due to lack of novelty, then the existence of the variety was a matter of common knowledge and that case was already covered by the recommendation under paragraph 7of the Annex.
- 157. The Delegation of the Netherlands agreed with the proposal made by the representative of the European Community and suggested that paragraph of the Annex should also cover other cases, such as lack of novelty, non protection and non-compliance with the requestion of the Annex should also cover other cases, such as lack of novelty, non protection and non-compliance with the requestion of the Annex should also cover other cases, such as lack of novelty, non payment of fees, persons not entitled to obtain protection and non-compliance with the requestion of the Annex should also cover other cases, such as lack of novelty, non payment of fees, persons not entitled to obtain protection and non-compliance with the requestion of the Annex should also cover other cases.
- 158. The Delegation of Uruguay agreed with the proposal to deal with cases concerning the rejection of applications and applications which had been withdrawn in separate paragraphs.

In situations where the applic ations had been rejected, the authority should not provide material, but it could exchange information in order to facilitate the efficient functioning of the protection system.

- 159. The Chair concluded that the matters dealt within paragraph 90 fthe Annex should be treated in separate paragraphs in the new version of the document. In the case of rejected applications, she specified that it would be advisable to limit possible exchanges between authorities to information and documents, excluding plant material, since the cases of varieties of common knowledge were dealt within paragraph 70 fthe Annex. Subject to the incorporation of the above comments, the Chair concluded that the CAJ had reached a consensus concerning paragraph 9, which would become two paragraphs in the next version of the document. Due to time constraints, the examination of the content of the subsequent paragraphs would be undertaken in a new version of the document to be considered at the next session of the CAJ in April 2005.
- 160. At the suggestion of the Vice Secretary -General, it was agreed that, in light of the amendmentsmadetoparagraphs 1to9oftheAnnex,theOfficeoftheUnionwouldendeavor toamendparagraphs 10to13andthetableforthenextver sionofdocument.
- 161. The Chair announced that the remaining items of the agenda would be dealt with at the April 2005 session of the CAJ. In relation to item 6 of the agenda concerning molecular techniques, she presented apologies on behalf of the CAJ for not having had the chance, on that occasion, to provide the advice requested by the Technical Committee.

ProgramfortheFifty -FirstSession

- 162. It was agreed that the program for the fifty -first session would include the followin g items:
 - 1. Moleculartechniques
 - 2. UPOVinformationdatabases
 - 3. Draft explanatory notes on Article 15(1)(i) and (2) of the 1991 Act of the UPOV Convention: Acts done privately and for non -commercial purposes and provisions on farm -savedseed
 - 4. Draftrecommendations concerning information, documents or material furnished for examination purposes
 - 5. Draft recommendations to ensure the independence of those DUS examination centerswhichhave,orhavelinksto,breedingactivities
 - 6. Program for the development of explanatory notes on the 1991 Act of the UPOV Convention
 - 7. Varietydenominations
 - 8. Programforthefifty -secondsession

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163. The present report has been adopted by correspondence.

[AnnexIfollows]

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ANNEXEI/ ANNEXI/ANLAGEI/ANEXOI

LISTEDESPARTICIPAN TS/ LISTOFPARTICIPANT S/ TEILNEHMERLISTE/ LISTADEPARTICIPANT ES

(dansl'ordrealphabétiquedesnomsfrançaisdesÉtats/ inthealphabeticalorderofthenamesinFrenchoftheStates/ inalphabetisc herReihenfolgederfranzösischenNamenderStaaten/ porordenalfabéticodelosnombresenfrancésdelosEstados)

I. MEMBRES/MEMBERS/VERBANDSMITGLIEDER/MIEMBROS

ALLEMAGNE/GERMANY/DEUTSCHLAND/ALEMANIA

MichaelKÖLLER,ReferatsleiterRecht sangelegenheiten,Bundessortenamt, Osterfelddamm 80,30627 Hannover(tel.:+495119566624fax:+49511563362 e-mail:michael.koeller@bundessortenamt.de)

ARGENTINE/ARGENTINA/ARGENTINIEN

CarmenAmeliaM.GIANNI(Sra.),DirectoradeAsuntosJurídi cos,InstitutoNacionalde Semillas(INASE),PaseoColón922,3piso,of.302,1063BuenosAires (tel.:+541143492430fax:+541143492421e -mail:cgiann@mecon.gov.ar)

MarceloLABARTA,DirectordeRegistrodeVariedades,InstitutoNacionalde Semillas (INASE),PaseoColón922,3piso,of.347,1063BuenosAires (tel.:+541143492445fax:+541143492444e -mail: mlabar@mecon.gov.ar)

AUSTRALIE/AUSTRALIA/AUSTRALIEN

DougWATERHOUSE,Registrar,PlantBreeder'sRightsOffice,AustralianGo vernment, DepartmentofAgriculture,FisheriesandForestry(DAFF),G.P.O.Box858,Canberra, ACT 2601(tel.:+61262723888fax:+61262723650 e-mail: doug.waterhouse@daff.gov.au)

AUTRICHE/AUSTRIA/ÖSTERREICH

Heinz-PeterZACH, Leiterdes Refera tes III9 cfür Saatgutund Sortenwesen, Bundesministerium für Land - und Forstwirtschaft, Umweltund Wasserwirtschaft, Stubenring 12,1010 Wien (tel.: +431711002795 fax: +4315138722 e-mail: heinz - peter.zach @bmlfuw.gv.at

BELGIQUE/BELGIUM/BELGIE N/BÉLGICA

Camille VANSLEMBROUCK (Mme), Ingénieur, Office de la propriété intellectuelle, North Gate III, 5 è meétage, 16, blvd. du Roi Albert II, 1000 Bruxelles (tel.: +3222065158 fax: +3222065750e -mail: camille.vanslembrouck@mineco.fgov.be)

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BOLIVIE/BOLIVIA/BOLIVIEN

JorgeROSALESKING, Director, Oficina Regional de Semillas, Ministerio de Agricultura, Ganadería y Desarrollo Rural, Casilla postal 2736, Santa Cruz de la Sierra (tel.:+59133523272 fax:+59133523056e -mail:jrosales@semillas.org)

RobertoGALLOARÉBALO,ResponsableÁreaTécnico,UCProgramaNacionalde Semillas,MinisteriodeAgricultura,GanaderíayDesarrolloRural,Avda.6deAgosto de 2006,Ed.VCentenario,Piso1,Casilla4793,LaPaz(tel.:+59122441608 fax:+59122441153e -mail:r.gallo@semillas.org)

BRÉSIL/BRAZIL/BRASILIEN/BRASIL

ArieteDUARTEFOLLE(Mrs.), Commissioner, National Plant Variety Protection Service(SNPC), Ministry of Agriculture, Livestock and Food Supply, Esplanadados Ministérios, BlocoD, Anexo A, Térreo, Salas 1 -12, Brasilia, D.F. 70043 -900 (tel.: +5561 2182163 fax: +55612242842e -mail: ariete@agricultura.gov.br)

RobertoSANTOS, Agronomist, National Plant Variety Protection Service (SNPC), Ministry of Agriculture, Liv estock and Food Supply, Esplanadados Ministérios, BlocoD, AnexoA, Térreo, Salas 1, CEP 70043 - 900 Brasilia, D.F. (tel.: +55612182842 fax: +55612242842 e-mail: robertolorena@agricultura.gov.br)

LeonardoCLEAVERDEATHAYDE,SecondSecretary,Perm anentMission, 71, avenue LouisCasaï,1216 Geneva,Switzerland(tel.:+41229290916 fax:+41227882505e -mail: leonardo.athayde@ties.itu.int)

BULGARIE/BULGARIA/BULGARIEN

NevenaMinchevaIVANOVA(Mrs.),ExecutiveDirector,ExecutiveAgencyfor Variety Testing,FieldInspectionandSeedControl(EAVTFISC),MinistryofAgriculture and Forestry,125,TzarigradskoShosseBlvd.,Block1,1113Sofia(tel.:+35928700375 fax:+35928706517e -mail: iasas@spnet.net)

PanajotDIMITROV,Head,Chemistr y,Biotechnology,PlantVarietiesandAnimalBreeds Department,PatentOffice,52B,Dr.G.M.DimitrovBlvd.,1040Sofia(tel.:+35929701466 fax:+35928708325e -mail:pdimitrov@bpo.bg)

CANADA/KANADA/CANADÁ

ValerieSISSON(Ms.), Commissioner, PlantBreeders' RightsOffice, PlantProduction Division, CanadianFoodInspectionAgency(CFIA), 59 CamelotDrive, Ottawa, Ontario K1A OY9(tel.:+16132252342fax:+16132286629 e-mail: vsisson@inspection.gc.ca)

ChristineIRVING(Mrs.), Examiner, PlantBreeder's RightsOffice, Canadian Food Inspection Agency (CFIA), Camelot Court, 59 Camelot Drive, Ottawa, Ontario K1A0Y9 (tel.:+16132252342 ext. 4394 fax:+16132286629 mail:cirving@inspection.gc.ca)

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CHINE/CHINA

CHENFengxiu(Ms.), DeputyDirectorGeneral,DepartmentofResearch,Educationand RuralEnvironment,MinistryofAgriculture,11 NongzhanguanNanli,100026Beijing (tel.:+8610 64193069fax:+861064193082e -mail:chenfengx9829@sina.com)

LIDongsheng, VicePresiden t, Officeforthe Protection of New Varieties of Plants, StateForestry Administration, 18, Hepengli East Street, Beijing 100714 (tel.: +861084238705 fax: +861064213084)

ZHOUJianren, Division Director, Office for the Protection of New Varieties fPlants, State Forestry Administration, 18, Hepengli East Street, Beijing 100714 (tel.: +861084239104 fax: +861084238883e -mail: webmaster@cnpvp.net)

LINXiangming, Deputy Division Chef, Office for Protection of New Varieties of Plant, Department of Sci - Technology and Education, Ministry of Agriculture, 11 Nongzhanguan Nanli, Beijing 100026 (tel.: +861064193069 fax: +861064193029 e-mail: kjschqchg@agri.gov.cn)

LIYanmei(Mrs.),ProjectAdministrator,DepartmentforInternationalCoope ration,State IntellectualPropertyOffice(SIPO),P.O.Box8020,6,XituchengluRoad,HaidianDistrict, Beijing100088(tel.:+861062093288fax:+861062019615 e mail: liyanmei@sipo.gov.cn)

ZHAOYangling(Mrs.),FirstSecretary,PermanentMissio n,11,chemindeSurville, 1213 Petit-Lancy,Switzerland(tel.:+41228795635fax:+41228795037 e-mail:mission.china@ties.itu.int)

COLOMBIE/COLOMBIA/KOLUMBIEN

Ricardo VELEZBENEDETTI, Ministro Consejero, Misión Permanente, 17 - 19chemindu Champ-d'Anier, 1209 Ginebra, Suiza (tel.: +41227984554 fax: +41227984555 e-mail: mission col 3 @ hotmail.com) - 19chemindu - 19chemind

ESPAGNE/SPAIN/SPANIEN/ESPAÑA

LuisSALAICES, Jefede Áreadel Registro de Variedades, Oficina Españolade Variedades Vegetales (OEVV), Ministerio de Agricultura, Pescay Alimentación (MAPA), Calle Alfonso XII, No. 62, 28014 Madrid (tel.: +34913476712 fax: +34913476703 e-mail: lsalaice@mapya.es)

ESTONIE/ESTONIA/ESTLAND

PilleARDEL(Mrs.),Head,VarietyControlDepartment,Pla ntProductionInspectorate, Vabaduseplats4,71029Viljandi(tel.:+3724333946fax:+3724334650 e-mail:pille.ardel@plant.agri.ee)

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ÉTATS-UNISD'AMÉRIQUE/UNITEDSTATESOFAMERICA/ VEREINIGTESTAATENVONAMERIKA/ESTADOSUNIDOSDEAMÉRICA

KarenM.HAUDA(Mrs.),PatentAttorney,OfficeofInternationalRelations,U.S.Patentand TrademarkOffice(USPTO),MailStopInternationalRelations,P.O.Box1450,Alexandria, VA22313 -1450(tel.:+17033059300ext.129fax:+17033058885 e-mail: karen.hauda@uspto.gov)

PaulM.ZANKOWSKI,Commissioner,PlantVarietyProtectionOffice,USDA National AgriculturalLibrary(NAL),Room400,10301BaltimoreBlvd.,Beltsville,MD20705 -2351 (tel.:+13015047475fax:+13015045291e -mail:paul.zan kowski@usda.gov)

<u>FÉDÉRATIONDERUSSIE/RUSSIANFEDERATION/RUSSISCHEFÖDERATION/FEDERACIÓNDERUSIA</u>

YuriA.ROGOVSKIY,DeputyChairman,ChiefofMethodsDepartment,StateCommission oftheRussianFederationforSelectionAchievementsTestandProt ection,Orlikovper.,1/11, Moscow107139(tel.:+700952086775fax:+700952078626 e-mail:statecommission@mtu -net.ru)

MadinaO.UMAROVA(Mrs.), ExpertofMethodsDepartment, StateCommissionofthe RussianFederationforSelectionAchievementsT estandProtection, Orlikovper., 1/11, Moscow107139(tel.:+700952086775fax:+700952078626e -mail:gossort@gossort.ru)

IlyaGRIBKOV,Attaché,PermanentMission,15,av.delaPaix,1211Geneva 20, Switzerland(tel.:+41227331870fax:+412 27344044e -mail:igribkov@hotmail.com)

FINLANDE/FINLAND/FINNLAND/FINLANDIA

ArtoVUORI,Director,PlantVarietyRightsOffice,MinistryofAgricultureandForestry, Hallituskatu3A,P.O.Box30,00023Government(tel.:+358916053316 fax:+358916052203e -mail:arto.vuori@mmm.fi)

FRANCE/FRANKREICH/FRANCIA

BernardMATHON, Chef, Bureaudelas élection végétale et des semences, Ministère de l'agriculture et de la pêche, DPEI/BSVS, 3, rue Barbet de Jouy, 75349 Paris 07SP (tel.: +33 149554579 fax: +33149555075 -mail: bernard.mathon@agriculture.gouv.fr)

NicoleBUSTIN(Mlle),Secrétairegénéral,Comitédelaprotectiondesobtentionsvégétales (CPOV),Ministèredel'agricultureetdelapêche,11,rueJeanNicot,75007Paris (tel.:+331 42759314fax:+33142759425e -mail:nicole.bustin@geves.fr)

GUIARD,Directeuradjoint,Grouped'étudeetdecontrôledesvariétésetdes semences (GEVES),LaMinière,78285GuyancourtCedex(tel.:+33130833580 fax:+33130833629 e -mail:joel.guiard@geves.fr)

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HONGRIE/HUNGARY/UNGARN/HUNGRÍA

KarolyNESZMÉLYI,GeneralDirector,NationalInstituteforAgriculturalQuality Control (NIAQC),KeletiKarolyu.24,P.O.Box30,93,1024Budapest(tel.:+3613369102 fax:+361 336909e -mail:neszmelyik@ommi.hu)

MártaPOSTEINER -TOLDI(Mrs.), Vice -President, Hungarian Patent Office, Garibaldiu. 2, 1054Budapest (tel.:+3613114841fax:+3613023822e- mail:posteiner@hpo.hu)

MáriaGORKA -HORVAI(Mrs.), Deputy -Headof Section, Agriculture and Plant Variety Protection Section, Hungarian Patent Office, Garibaldiu. 2,1054 Budapest (tel.:+3614745915 fax:+3614745914e -mail:gorkane@hpo.hu)

ISRAËL/ISRAEL

MichalSGAN -COHEN(Mrs.),SeniorDeputyLegalAdvisor andRegistrar(PlantBreeders' Rights),LegalDepartment,MinistryofAgricultureandRuralDevelopment,P.O.Box30, Bet-Dagan50200(tel.:+97239485499fax:+97239485898 e-mail:michalsc@moag.gov.il)

NoaFURMAN(Mrs.), Counsellor, Permanent Miss ion, 1-3, avenue de la Paix, 1202 Geneva, Switzerland (tel.: +41227160500 fax: +41227160555 e-mail: mission.israel@geneva.mfa.gov.il)

EstherGOULDMAN -ZARKA(Mrs.), Adviser, Permanent Mission, 1 -3, avenue de la Paix, 1202 Geneva, Switzerland (te 1:+41227160500 fax:+41227160555 e-mail: mission.israel@geneva.mfa.gov.il) -3, avenue de la Paix, -4, avenue de la Paix

JAPON/JAPAN/JAPÓN

KeijiTERAZAWA,Director,SeedsandSeedlingsDivision,AgriculturalProductionBureau, MinistryofAgriculture,ForestryandFisheries(MAFF),1 -2-1Kasumigaseki,Chiyoda -ku, Tokyo100 -8950(tel.:+81335910524fax:+81335025301 e-mail:keiji_terazawa@nm.maff.go.jp)

JunKOIDE, Deputy Director, International Affairs, Seeds and Seedlings Division, Ministry of Agriculture, Forestry and Fisheries (MAFF), 1-2-1 Kasumigaseki, Chiyoda-ku, Tokyo 100-8950 (tel.:+81335018111 ext. 3716 fax:+81335025301 e-mail:jun_koide@nm.maff.go.jp)

SeisukeINOUE, FirstSecretary, PermanentMission, 3, chemindes Fins, 1218 Grand-Saconnex, Switzerland (tel.:+41227173225 fax:+41227883368 e-mail:seisuke.inoue@mofa.go.jp)

KENYA/KENIA

EvansO.SIKINYI,Manager,PlantVarietyProtectionOffice,KenyaPlantHealth InspectorateService(KEPHIS),P.O.Box49592 -00100,WaiyakiWay,Nairobi (tel.:+25420884545fax:+25420882265e -mail:kephis@nbnet.co.ke)

LETTONIE/LATVIA/LETTLAND/LETONIA

SergejsKATANENKO,Director,PlantVarietyTestingDepartment,StatePlant ProtectionService,Lubanasiela,49,1073Riga(tel.:+3717365567 fax:+3717365571 e-mail:sergejs.katanenko@vaad.gov.lv)

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LITUANIE/LITHUANIA/LITAUEN/LITUANIA

SigitaJUCIUVIENE(Mrs.),DeputyDirector,LithuanianStatePlantVarietiesTesting Centre,Smelio8,10324Vilnius(tel.:+37052343647fax:+37052 341862 e-mail:sigita.juciuviene@avtc.lt)

MEXIQUE/MEXICO/MEXIKO/MÉXICO

EnriquetaMOLINAMACÍAS(Srta.),Directora,ServicioNacionaldeInspeccióny CertificacióndeSemillas(SNICS),SecretaríadeAgricultura,Ganadería,DesarrolloRural, PescayAlimentación(SAGARPA),Av.PresidenteJuárez,13,Col.ElCortijo,Tlalnepantla, EstadodeMéxico54000(tel.:+525553842210fax:+525553901441 e-mail:enriqueta.molina@sagarpa.gob.mx)

JuanManuelSÁNCHEZCONTRERAS, TercerSecretario, Misió nPermanente, 16, avenue de Budé, 1202 Ginebra, Suiza (tel.: +41227480707 fax: +41227480708 e-mail: juan.sanchez@ties.itu.int)

NORVÈGE/NORWAY/NORWEGEN/NORUEGA

HaakonSØNJU,Registrar,PlantVarietyBoard,P.O.Box3,1431Aas(tel.:+476 fax:+4764944410e -mail:haakon.sonju@mattilsynet.no) 4944400

KåreSELVIK,DirectorGeneral,HeadofPlantVarietyBoard,RoyalMinistryofAgriculture, Akersgt.59,P.O.Box8007Dep.,0030Oslo(tel.:+4722249253fax:+4722242753 e-mail:kare.selvik@lmd.dep.no)

NOUVELLE-ZÉLANDE/NEWZEALAND/NEUSEELAND/NUEVAZELANDIA

Christopher J. BARNABY, Assistant Commissioner of Plant Variety Rights/Examiner of Fruitand Ornamental Varieties, Plant Variety Rights Office (PVRO), Private Bag4 714, Christchurch 8001 (tel.:+6439626206 fax:+6439626202e -mail: chris.barnaby@pvr.govt.nz)

OUZBÉKISTAN/UZBEKISTAN/USBEKISTAN/UZBEKISTÁN

BadriddinOBIDOV, Chargéd' affaires, Permanent Mission, 20, routede Pré
1215 Geneva 15, Switz erland.: +41227994300 fax: +41227994302
e-mail: uzbekistan@bluewin.ch)

PAYS-BAS/NETHERLANDS/NIEDERLANDE/PAÍSESBAJOS

Christianus M.M. VANWINDEN, Account Manager Propagating Material, Ministry of Agriculture, Nature and Food Quality, Post bus 20401, 2500 EKThe Hague (tel.:+31703784281 fax:+31703786156e -mail:c.m.m.van.winden@minlnv.nl)

KrienoAdriaanFIKKERT,Secretary -General,BoardforPlantBreeders'Rights,Postbus27, 6710 BA Ede(tel.:+31318822580fax:+31318822589 e -mail:k.a.fikkert@rkr.agro.nl)

EllenDEHAAS(Mrs.),LegalDepartment,Room8220,MinistryofAgriculture,Natureand FoodQuality,Postbus20401,2500EKTheHague(tel.:+31703784283 fax:+31703786127e -mail:e.de.haas@minlnv.nl)

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POLOGNE/POLAND/POLEN/POLONIA

EdwardS.GACEK,DirectorGeneral,ResearchCentreforCultivarTesting (COBORU), 63-022SlupiaWielka(tel.:+48612852341fax:+48612853558 e-mail: e.gacek@coboru.pl) (COBORU)

JuliaBORYS(Ms.),Head,DUSTestingDepartment, ResearchCentreforCultivar Testing (COBORU),63 -022SlupiaWielka(tel.:+48612852341fax:+48612853558 e-mail:j.borys@coboru.pl)

AlicjaRUTKOWSKA -ŁOŚ(Mrs.), Head, National Listing and Plant Breeders' Rights
Protection Office, Research Centre for Cultivar Testing (COBORU), 63 -022 Slupia
Wielka (tel.: +48612852341 fax: +48612853558e -mail: a.rutkowska@coboru.pl)

PORTUGAL

CarlosPEREIRAGODINHO, Head, PlantBreeders' Rightsand National List Office, National Centerfor Registration of Protected Varieties, General Direction for the Protection of Crops (DGPC), Ministry of Agriculture, Rural Development and Fisheries (MADRP), Edificio IIDADGPC, Tapadada Ajuda, 1349 -018 Lisboa (tel.: +351213613200 fax: +351213613222e -mail:cgodinho@dgpc.min -agricultura.pt)

JoséS.DECALHEIROSDAGAMA,LegalCounsellor,PermanentMission, Case postale 160,1211Geneva7,Switzerl and(tel.:+41229180200fax:+41229180228 e-mail:mission.portugal@ties.itu.int)

RÉPUBLIQUEDECORÉE/REPUBLICOFKOREA/REPUBLIKKOREA/ REPÚBLICADECOREA

AHNHyung -Geun,Researcher,NationalSeedManagementOffice,268 -1,Pyungchon- ri, S**n**gnam -myunMilyang,Kyungsangnam -do(tel.:+82553532571fax:+82553527959 e-mail: hgahn@seed.go.kr)

RÉPUBLIQUETCHÈQUE/CZECHREPUBLIC/TSCHECHISCHEREPUBLIK/ REPÚBLICACHECA

DanielJURE ČKA,Director,PlantVarietyTestingDivision,CentralInsti tutefor SupervisingandTestinginAgriculture(ÚKZÚZ),Hroznová2,65606Brno (tel.:+420543217649fax:+420543212440e -mail:daniel.jurecka@ukzuz.cz)

JiríSOUCEK,HeadofDepartment,DepartmentofPlantVarietyRightsandDUSTests, CentralInstituteforSupervisingandTestinginAgriculture(ÚKZÚZ),Zaopravnou4, 150 06 Praha5 -Motol(tel.:+420257211755fax:+420257211752 e-mail:jiri.soucek@ukzuz.cz)

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ROUMANIE/ROMANIA/RUMÄNIEN/RUMANIA

AdrianaPARASCHIV(Mrs.),Head,Ex aminationDepartment,StateOfficeforInventions andTrademarks(OSIM),5,JonGhica,Sector3,P.O.Box52,030044Bucharest 3 (tel.:+40213155698fax:+40213123819e -mail:adriana.paraschiv@osim.ro)

Mihaela-RodicaCIORA(Mrs.), Counsellor, Stat eInstitute for Variety Testing and Registration, Ministry of Agriculture, Food and Forestry, 61, B -Dul Marasti, Sector 1, 011464 Bucharest (tel.: +40212550007 fax: +40212225605 e-mail: mihaela_ciora@gmx.net)

CarmenSTEFAN(Mrs.),LegalAdvisor, LegalandInternationalCooperationDivision,State OfficeforInventionsandTrademarks,5,IonGhicaStr.,Sector3,P.O.Box52, 030044 Bucharest 3(tel.:+4013151966fax:+4013123819e -mail:office@osim.ro)

ROYAUME-UNI/UNITEDKINGDOM/VE REINIGTESKÖNIGREICH/ REINOUNIDO

MichaelH.MILLER,PolicyAdministrator,PlantVarietyRightsOfficeandSeeds
Division,DepartmentforEnvironment,FoodandRuralAffairs(DEFRA),WhiteHouse
Lane,HuntingdonRoad,CambridgeCB30LF(tel.:+441223 342375fax:+441223342
386e -mail:michael.miller@defra.gsi.gov.uk)

SINGAPOUR/SINGAPORE/SINGAPUR

DennisLOW, Senior Assistant Director, Legal Policy and International Affairs, Intellectual Property Office of Singapore (IPOS), #04 -01 Plaza By The Park, 51 Bras Basah Road, Singapore 189554 (tel.: +6563316580 fax: +6563390252 e-mail: dennis_low@ipos.gov.sg)

SLOVAQUIE/SLOVAKIA/SLOWAKEI/ESLOVAQUIA

BronislavaBÁTOROVÁ(Ms.), SeniorOfficer, CentralControlandTestingInstitutein Agriculture(ÚKZÚP), Stefánikova88,94901 Nitra(tel.:+421376551080 fax:+421376523086e -mail: bathorovab@stonline.sk)

SUÈDE/SWEDEN/SCHWEDEN/SUECIA

KarlOlovÖSTER,President,NationalPlantVarietyBoard,Box1287,17124Solna (tel.:+4 687831260fax:+468833170e -mail:karl.olov.oster@svn.se)

GunnarKARLTORP,HeadofOffice,NationalPlantVarietyBoard,Box1247,171 24 Solna (tel.:+4687831260fax:+468833170e -mail:karltorp@svn.se)

ChristinaTÖRNSTRAND(Ms.),LegalAdv isor,MinistryofAgriculture,FoodandFisheries, 8,Fredsgatan,10333Stockholm(tel.:+4684051107fax:+468206496 e-mail: christina.tornstrand@agriculture.ministry.se)

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SUISSE/SWITZERLAND/SCHWEIZ/SUIZA

PierreAlexMIAUTON, ChefdeServic e, Certification - semenceset plants, Station fédérale derecherches en production végétale de Changins, Agroscope, Casepostale 254, 1260 Nyon 1(tel.: +41223634668 fax: +41223634690 e-mail: pierre.miauton@rac.admin.ch)

ManuelaBRAND(Frau),Leit erinSortenschutz,HauptabteilungForschungundBeratung, EidgenössischesVolkswirtschaftsdepartment,BundesamtfürLandwirtschaft, Mattenhofstrasse5,3003Bern(tel.:+41313222524fax:+41313222634 e-mail:manuela.brand@blw.admin.ch)

TRINITÉ-ET-TOBAGO/TRINIDADANDTOBAGO/TRINIDADUNDTOBAGO/TRINIDADYTABAGO

Richard ACHING, Senior Examiner (Technical), Intellectual Property Office, Ministry of Legal Affairs, 72 -74 South Quay, Port of Spain (tel.: +1 -8686259972 fax: +1 -8686241221 e-mail: richard.aching@ipo.gov.tt)

TUNISIE/TUNISIA/TUNESIEN/TÚNEZ

MaresHAMDI, Directeurgénéral, Conseiller des services publics, Ministère de l'agriculture, de l'environnement et des ressources hydrauliques, 30, rue Alain Savary, 1002 Tunis (tel.:+21671842317 fax:+21671784419e -mail:mares.hamdi@iresa.agrinet.tn)

UKRAINE/UCRANIA

SvitlanaTKACHYK(Mrs.),DeputyDirector,UkrainianInstituteforPlantVariety Examination,15,HeneralaRodimtsevastr.,03041Kyiv(tel.:+38044257345 6 fax:+380442579963e -mail:sops@sops.gov.ua) 6

Oksana V. ZHMURKO (Mrs.), Head, Department of International Cooperation, Scientificand Informational Provision, Ukrainian Institute for Plant Variety Examination, 15, Henerala Rodimtsevastr., 03041 Kyiv (tel.: +380442573456 fax: +380442579963 e-mail: zhmurko@sops.gov.ua)

URUGUAY

Gustavo E.BLANCO DEMARCO, Asesor, Ministerio de Ganadería, Agricultura y Pesca, Constituyente 1476, Piso 3,11200 Montevideo (tel.: +59824126308 fax: +5982 4126331 e-mail: gblanco@mgap.gub.uy) 4126331

MarielaIBARRADUTRA(Sra.),InstitutoNacionaldeSemillas(INASE),C.Bertolotti S/No yRuta8,km29,90000Canelones(tel.:+59822887099fax:+59822887077 e-mail:inasemid@adinet.com.uy)

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II. <u>OBSERVATEURS/OBSERVERS/</u> BEOBACHTER/OBSERVADORES

ALBANIE/ALBANIA/ALBANIEN

PetritTOPI,Director,NationalSeedInstitute,MinistryofAgricultureand Food, Rr. Siri Kodra,Tirana(tel.:+3554362419fax:+3554362419 e-mail:petrittopi@yaho o.com)

FetahELEZI,Head,DepartmentforVarietiesTesting,NationalSeedInstitute,Ministryof AgricultureandFood,Rr.SiriKodra,Tirana(tel.:+3554230324fax:+3554362419 e-mail:fetahelezi@yahoo.com)

ÉGYPTE/EGYPT/ÄGYPTEN/EGIPTO

AbdelazeemEl -TantawiBADAWI,President,AgriculturalResearchCenter(ARC),Ministry ofAgricultureandLandReclamation,9,GamaaStreet,12619Giza (tel.:+2025736570fax:+2025736570e -mail:badawi_a_tantawi@dns.claes.sci.eg)

EssamKamelABOU -ZEID, Head, Central Administration for Seed Testing and Certification (CASC), P.O.Box 147, Giza, 12211 Cairo (tel.: +2025720839 fax: +2025725998e -mail: casc@casc.gov.eg)

GamalEissaATTYA,Head,PlantVarietyProtectionOffice,CentralAdministr ationforSeed TestingandCertification(CASC),P.O.Box147,Giza,12211 Cairo(tel.:+2025728962 fax:+2025725998e -mail:gamal_attya@hotmail.com)

AhmedABDEL -LATIF,SecondSecretary,PermanentMission,49,avenueBlanc, 1202 Geneva,Switzerla nd(tel.:+41227312638fax:+41227384415 e-mail:abdelatif@yahoo.com)

RaguiEL -ETREBY,SecondSecretary,PermanentMission,49,avenueBlanc,1202Geneva, Switzerland(tel.:+41227316530fax:+41227384415e -mail:ragui@lycos.com)

THAÏLANDE/THAILAND/TAILANDIA

ChutimaRATANASATIEN,SeniorAgriculturalScientist,PlantVarietiesProtection Division,DepartmentofAgriculture,PhaholyothinRoad,Ladyao,Chatuchak,10900 Bangkok(tel.:+6629405628fax:+6625790548e -mail: chutima_ratanasatien@yahoo.com)

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III. ORGANISATIONS/ORGANIZATIONS/ORGANISATIONEN/ORGANIZACIONES

ORGANISATIONDESNATIONSUNIESPOURL'ALIMENTATIONET
L'AGRICULTURE(FAO)/FOODANDAGRICULTUREORGANIZATIONOFTHE
UNITEDNATIONS(FAO)/ERNÄHRUNG S-UND
LANDWIRTSCHAFTSORGANISATIONDERVEREINTENNATIONEN(FAO)/
ORGANIZACIÓNDELASNACIONESUNIDASPARALAAGRICULTURAYLA
ALIMENTACIÓN(FAO)

ArturoMARTÍNEZ, Chief, Seedand Plant Genetic Resources Services, Plant Production and Protection Division, Foodand Agriculture Organization of the United Nations (FAO), Room C-720, Vialed elle Termedi Caracalla, 00100 Rome, Italy (tel.:+390657056574 fax:+390652253152e -mail:arturo.martinez@fao.org)

<u>COMMUNAUTÉEUROPÉENNE/EUROPEANCOMMUNITY/</u> EUROPÄISCHEGEMEINSCHAFT/COMUNIDADEUROPEA

JacquesGENNATAS,HeadofSector,UnitE1,PlantVarietyPropertyRights,Healthand ConsumerProtectionDirectorate -General,EuropeanCommission,101,rueFroissart, Office: F10105/92,1049 Brussels,Belgi um(tel.:+3222959713fax:+3222969399 e-mail:jacques.gennatas@cec.eu.int)

BartKIEWIET, President, Community Plant Variety Office (CPVO), 3, boulevard Maréchal Foch, B.P.2141, 49021 Angers Cedex 02, France (tel.: +33241256412 fax: +33241256410e -mail: kiewiet@cpvo.eu.int)

MartinEKVAD, Headof Legal Affairs, Community Plant Variety Office (CPVO), 3, boulevard Maréchal Foch, B.P. 2141, 49021 Angers Cedex 02, France (tel.: +33241256415 fax: +33241256410e -mail: ekvad@cpvo.e u.int)

OFFICEEUROPEÉNDESBREVETS(OEB)/EUROPEANPATENTOFFICE(EPO)/ EUROPÄISCHESPATENTAMT(EPA)/OFICINAEUROPEADEPATENTES(OEP)

PierreTREICHEL,DirectoratePatentLaw5.2.1,EuropeanPatentOffice(EPO), Erhardtstrasse27,80331Munich,Ge rmany(tel.:+498923995172fax:+498923995153 e-mail:ptreichel@epo.org)

AGENCEEUROPÉENEDESSEMENCES(ESA)/ EUROPEANSEEDASSOCIATION(ESA)/ EUROPÄISCHERSAATGUTVERBAND(ESA)

BertSCHOLTE, Technical Director, European Seed Association (ES A), 23/15, ruedu Luxembourg, 1000 Brussels, Belgium (tel.:+3227432860 fax:+3227432869e -mail: bertscholte@euroseeds.org)

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FÉDÉRATIONINTERNATIONALEDESSEMENCES(ISF)/
INTERNATIONALSEEDFEDERATION(ISF)/
INTERNATIONALERSAATGUTVERBAND(I SF)/
FEDERACIÓNINTERNACIONALDESEMILLAS(ISF)

BernardLEBUANEC, Secretary General, International Seed Federation (ISF), 7, chemin du Reposoir, 1260 Nyon, Switzerland (tel.: +41223654420 fax: +41223654421e -mail: isf@worldseed.org)

WernerBASTIAN,Head,GlobalIPSeeds,Syngenta,Schwarzwaldallee 215,4058Basel, Switzerland(tel.:+41613238624fax:+41613238622 e-mail:werner.bastian@syngenta.com)

RichardCROWDER,President,AmericanSeedTradeAssociation(ASTA),225Reinekers Lane,Suite 650,Alexandria,VA22314,UnitedStatesofAmerica(tel.:+17038378140 fax: +17038379365e -mail:rcrowder@amseed.org)

JeanDONNENWIRTH,InternationalIntellectualPropertyManager,PioneerHi -Bred S.A.R.L.,Chemindel'Enseigure,318 40Aussonne,France(tel.:+33561062084 fax:+33561062091e -mail:jean.donnenwirth@pioneer.com)

GuyELYASHIV, VicePresidentIPMatters, ZeraimGederaLtd., P.O.Box 103, Gedera 70750, Israel(tel.:+97289446246fax:+97288594376e -mail: guy@zeraim.co.il)

BarryGREENGRASS,Advisor,55 PrattStreet,London NW1OBJ,UnitedKingdom (tel.:+442072679097e -mail:barry_greengrass@hotmail.com)

RobertBruceHUNTER,RR5,Guelph,OntarioNIH652,Canada(tel.:+15198360200 fax:+1519 8379876e -mail: rfhunter@sympatico.ca)

JuanCarlosMARTÍNEZ,Coordinator,Latin -AmericanFederationofSeed Associations (FELAS),Calle 72,12-65,Oficina 406,Bogota D.C. Colombia (tel.:+34976226410fax:+34976212197e -mail:felas@felas.org)

PierreROGER, Directeur de la propriété intellectuelle, Groupe Limagrain Holding, Boîte postale 1,63720 Chappes, France (tel.: +33473634069 fax: +33473646737e -mail: pierre.roger@limagrain.com)

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COMMUNAUTÉINTERNATIONALEDESOBTENTEURSDEPLA NTES
ORNEMENTALESETFRUITIÈRESDEREPRODUCTIONASEXUÉE(CIOPORA)/
INTERNATIONALCOMMUNITYOFBREEDERSOFASEXUALLYREPRODUCED
ORNAMENTALANDFRUIT -TREEVARIETIES(CIOPORA)/INTERNATIONALE
GEMEINSCHAFTDERZÜCHTERVEGETATIVVERMEHRBARERZIERUND
OBSTPFLANZEN(CIOPORA)/COMUNIDADINTERNACIONALDEOBTENTORES
DEVARIEDADESORNAMENTALESYFRUTALESDEREPRODUCCIÓN
ASEXUADA(CIOPORA)

MaartenLEUNE, President, International Community of Breeders of Assexually Reproduced Ornamental and Fruit - Tree Varieties (CIOPORA), Düsternstrasse 3,20355 Hamburg, Germany (tel.: +494055563703 fax: +494055563702 e-mail: maarten@royalty-adm-int.nl)

EdgarKRIEGER, Executive Secretary, International Community of Breeders of Assexually Reproduced Ornamental and Fruit - Tree Varieties (CIOPORA), (Administrative Office), Düsternstrasse 3,20355 Hamburg, Germany (tel.: +494055563702 fax: +494055563703 e-mail:info@ciopora.org)

AlainMEILLAND,President,MeillandInternational,59,chemindesNielles,066 00Antibes, France(tel.:+33494500325fax:+33493618629e -mail:meilland@wanadoo.fr)

IV. BUREAU/OFFICERS/VORSITZ /OFICINA

NicoleBUSTIN(Ms.), Chairperson KrienoFIKKERT, Vice - Chairman

V. <u>BUREAU DE L'UPOV/OFFICE OF UPOV/BÜRO DER UPOV/</u>OFICINADELAUPOV

RolfJÖRDENS, ViceSecretary - General PeterBUTTON, Technical Director Raimundo LAVIGNO LLE, Senior Counsellor Makoto TABATA, Senior Counsellor Yolanda HUERTA (Mrs.), Senior Legal Officer

> [L'annexe IIsuit/ AnnexIIfollows/ AnlageIIfolgt/ SigueelAnexoII]

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ANNEXII

DeclarationMadebytheDelegationofSingapore

MadamChair, LadiesandGentlemen,

On behalf of the Government of the Republic of Singapore and on behalf of the Intellectual Property Office of Singapore, I would like to express our appreciation for the warmwelcomeextendedbythe UPOV family. We are pleased to be a member of UPOV.

On June 30, 2004, Singapore deposited its instrument of accession to the UPOV Convention. On July 30, 2004, Singapore became the fifty -fifthmember of UPOV.

On October 23, 2003, the Council of UPOV took a positive decision on the conformity of the Plant Varieties Protection Bill with the 1991 Act of the UPOV Convention. The Plant Varieties Protection Act of Singapore was passed by the Singapore Government on June 15, 2004, and published in the Government Gazette on June 25, 2004. This Act came into force on July 1, 2004.

Plant breeders' rights in Singapore fall under the responsibility of the Intellectual PropertyOfficeofSingapore(IPOS). IPOS, being the national intellectual property authority in Singapore, has the appropriate legal and institutional framework for the grant of protection of plant breeders' rights. The Agri -Food and Vetinary Authority of Singapore (AVA) is the prescribed examination authority which carries out DUS testing in Singapore under this Act.

Asoftoday, protection is available in Singapore for 15 genera and species.

 $We are grateful for the assistance received by IPOS from \\ accession procedure to the UPOV Convention. \\ \\ the Office of the Union in our accession procedure to the UPOV Convention. \\$

Iwould also like to take this opportunity to thank all the experts from those members of the Union who have shared their information and experience with Singapore.

Thankyou.

[AnnexIIIfollows]

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ANNEXIII

DeclarationMadebytheDelegationofUzbekistan

MadamChair, LadiesandGentlemen,

On behalf of the Government of the Republic of Uzbekistan, on behalf of the Ministry of Agriculture, Uzbekistan appreciates the warm welcome into the UPOV family. We are veryhonored to be amember of UPOV.

On October 14, 2004, Uzbekistan deposited its instrument of accession to the UPOV Convention (1991 Act). On November 14, 2004, Uzbekistan will become the fifty-seventhmemberofUPOV.

The Law of the Republic of Uzbekistan on Selection Achievements was adopted on August 30,2002.OnOctober23,2003,theCouncilofUPOVtookapositivedecisiononthe conformityoftheLawwiththe1991ActoftheUPOVConvention.

Plant breeders' rights in Uzbekistan fall under the responsibility of the State Patent Office of the Republic of Uzbekistan. This Office has the appropriate legal and institutional framework for the grant of protection of plant breeders' rights.

Asoftoday, protection is available in Uzbekistan for 41 genera and species.

Iwould like to emphasize our gratitude for the assistance rendered by the Office of the Union in the accession procedure of Uzbeki stant othe UPOV Convention.

Iwouldlikeal sotoconveythankstootherauthoritiesofmembersoftheUnionfortheir helpandactivecooperation.

Thankyou.

[EndofAnnexIIIandofdocument]