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INTERNATIONAL UNION FOR THE PROTECTION OF NEW VARIETIES OF PLANTS GENEVA

COUNCIL

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ADDENDUM

ADOPTION OF DOCUMENTS

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With regard to document C/44/14, paragraph 14, the General Assembly of the World Intellectual Property Organization (WIPO), at its thirty-ninth session (September 22 to 29, 2010), approved amendments to the "WIPO Internal Oversight Charter" (Charter). For information purposes, changes to the previous version of the Charter (see document C/44/14, Annex) appear in revision mode in the Annex to this document.

[Annex follows]

C/44/14 Add.

ANNEX

WIPO INTERNAL AUDITOVERSIGHT CHARTER

A. INTRODUCTION

1. This Charter constitutes the framework for the Internal Audit functionand other Oversight functions¹ of the World-World Intellectual Property Organization (hereinafter referred to as "WIPO" or "the Organization") and establishes its mission: to examine and evaluate, in an independent manner, WIPO's control and business systems and processes, and to provide, recommendations for improvement, thus providing assurance and assistance to management and staff in the effective discharge of their responsibilities and the achievement of the Organization'sWIPO's mission, vision, objectives, outcomes and goals. The purpose of this Charter is also to help strengthen accountability, value for money, stewardship, internal control and corporate governance in the OrganizationWIPO.

B. <u>OVERSIGHT</u> DEFINITIONS

- (a) Internal auditing is an independent, objective assurance and consulting activity designed to add value and improve an organization's operations. It helps an organization to accomplish its objectives by bringing a systematic, disciplined approach to evaluate and improve the effectiveness of risk management, control, and governance processes.²
 - (b) Evaluation is a systematic, objective and impartial assessment focused on whether expected accomplishments and results have been achieved. It aims at determining the relevance, impact, effectiveness, efficiency and sustainability of WIPO objectives, programs and activities.³ Evaluation provides evidence-based information that is credible, reliable and useful, with findings, recommendations and lessons learnt, informing the learning and decision-making processes of WIPO and helping to hold WIPO accountable to its Member States⁴.

¹ The Internal Audit function, in the context of the Internal Audit Charter, refers exclusively to the oversight functions of Internal Audit, Inspection, Evaluation and Investigation. Evaluation, defined as the systematic and impartial assessment of an activity, project, program, strategy, policy, theme, sector, operational area, institutional performance, etc., which focuses on expected and achieved accomplishments and aims at determining their relevance, impact, effectiveness, efficiency, and sustainability, is also the subject of a specific policy framework outside this Charter.

² This is the official definition of Internal Auditing, as established by the Institute of Internal Auditors (IIA). The Code of Ethics and the Auditing Standards for Internal Auditing applied at WIPO are those of the IIA. For <u>Evaluation</u>, Investigation and Inspection the <u>Standardsstandards</u> applied are those developed and used by the UN, e.g. by UNEG, the JIU and the Uniform Guidelines for Investigations.

³ Evaluation of extra-budgetary activities may be carried out at the request of, and in cooperation with, concerned parties.

⁴ This definition draws on Regulation 7.1 of Article VII of ST/SGB/2000/8 and from the widely accepted Principles for Evaluation of the Development Assistance Committee of the Organization for Economic Cooperation and Development (OECD DAC).

- (c) Investigation is a formal fact finding inquiry to examine allegations of misconduct and wrongdoing in order to determine whether they have occurred and if so, the person or persons responsible.
 - (d) An inspection is a review conducted on an ad hoc basis whenever there is a strong indication that a wasteful use of resources or poor management of performance has occurred. The review provides a diagnosis of the issues concerned and proposes remedial measures.

(c) Investigation is a legal inquiry to examine allegations of unlawful acts and wrongdoing in order to determine whether they have occurred and if so, the person or persons responsible.

C. MANDATE

3. The Internal Audit <u>and Oversight</u> function provides the Management <u>of WIPO</u> with systematic assurance, analyses, appraisals, recommendations, advice and information, <u>through the undertaking of independent internal audits, evaluations, inspections and investigations</u>. Its objectives include endeavoring to ensure cost-effective control, and identifying means for improving <u>WIPO's</u> effectiveness, efficiency, economy and rationalization of the internal procedures and use of resources, as well as ensuring compliance with WIPO's Financial Regulations and Rules, Staff Regulations, Staff Rules, relevant General Assembly decisions, the applicable accounting standards and the Standards of Conduct for the International Civil Service, as well as best practice.⁵

D.- AUTHORITY AND PREROGATIVES

4. The Director of <u>the</u> Internal Audit <u>and Oversight Division</u> (hereinafter referred to as "the Internal AuditorDirector, IAOD") is responsible to the <u>Director Director</u> General and is part of the WIPO <u>senior staff but not management</u>. The <u>Internal AuditorDirector</u>, <u>IAOD</u>, enjoys <u>functional and</u> operational independence in the conduct of his/her duties. He/she has the authority to initiate, carry out and report on any action, which he/she considers necessary to fulfill his/her mandate. The <u>Internal AuditorDirector</u>, IAOD shall receive requests for his/her services from the Director General, to be included in the workplans, but he/she should be free to carry out any action within the purview of his/her mandate. The <u>workplan of the Internal Auditorworkplans of the Director</u>, IAOD shall be based on a risk assessment, to be carried out at least annually, on which basis work would be prioritized by the <u>Internal Auditor.Director</u>, IAOD. In this process, the <u>Internal AuditorDirector</u>, IAOD shall take into account the comments of the Director General and <u>Member-Member</u> States.

5. The Internal Auditor-Director, IAOD and oversight staff shall conduct internal audits audit and oversight work in a professional, impartial and unbiased manner. Conflicts of interest should be avoided. Significant and material conflicts of interest are required to be

⁵ Conversely, the independent External Audit function is performed according to the terms of reference described in the WIPO Financial Regulations and Rules. WIPO's External Auditor is appointed by the WIPO General Assembly for a term of office of six years non renewable consecutively.

reported to the Audit Committee who shall recommend such actions that may be needed to mitigate and reduce the undesirable effects of any conflicts of interest. The <u>internal Auditor</u> <u>Director, IAOD and oversight staff</u> will perform all <u>internal</u> audit <u>and oversight</u> work with due professional care and in accordance with <u>bestgood</u> practice <u>and advice</u> recommended by the Institute of Internal Auditors, which is accepted and applied by the UN system organizations.

- 6. The Internal Auditor shall be independent of all the norms and standards for UN evaluation, the Uniform Guidelines for Investigations and other guidance standards and norms generally accepted and applied by the UN system organizations⁶.
- 6. The Director, IAOD and oversight staff shall be independent of all WIPO programs, operations and activities he/she audits, to ensure impartiality and credibility of the audit work undertaken.
- For the performance of his/her duties, the <u>Internal AuditorDirector, IAOD</u> shall have unrestricted, unlimited, direct and prompt access to all WIPO records, officials or personnel, holding any WIPO contractual status, and to all the premises of the <u>Organization.WIPO</u>. The <u>Internal AuditorDirector, IAOD</u> shall have access to the <u>ChairChairs</u> of the General Assembly, the Program and Budget Committee and the <u>Audit Committee</u>.
 - 8. The Internal AuditorDirector, IAOD shall be available to receive directly from individual staff members and personnel complaints or information concerning the possible existence of fraud, waste, abuse of authority, non-compliance with rules and regulations of WIPO in administrative, personnel and other matters or other irregular activities relevant to the mandate of the Internal Auditor.Director, IAOD. The Internal AuditorDirector, IAOD will liaise regularly with the WIPO Ombudsman to avoid duplication of activities. Relevant internal whistle-blowing policies and procedures shall be developed, established and applied in conjunction with this Charter.
 - 9. The right of all staff <u>and personnel</u> to communicate confidentially with, and provide information to the <u>Internal AuditorDirector</u>, <u>IAOD</u>, without fear of reprisal, shall be guaranteed by the Director General. This is without prejudice to measures under WIPO Staff Regulations and Staff Rules, where information is transmitted to the <u>Internal AuditorDirector</u>, <u>IAOD</u> with knowledge of its falsity, or with willful disregard of its truth or falsity.
 - 10. The Internal AuditorDirector, IAOD shall respect and keep the confidential nature of any information gathered or received that is applicable to an internal audit, evaluation, investigation or inspection, and shall use such information only in so far as it is necessary for the performance of an audit these functions.

⁶ This includes good practice, codes of ethics, guidelines and standards agreed by the Representatives of the Internal Audit Services (RIAS) of the UN; the United Nations Evaluation Group (UNEG); and the Conference of International Investigators (CII).

E. DUTIES AND MODALITIES OF WORK

- 11. The <u>Internal AuditorDirector, IAOD</u> contributes to the efficient management of the Organization and the accountability of the <u>Director Director</u> General to the Member States.
- 12. To carry out his/her mandate, the activities of the <u>Internal AuditorDirector, IAOD</u> shall encompass in particular the undertaking of management audits, performance audits, financial audits, compliance audits, value-for-money audits, <u>evaluations</u>, <u>performance reviews</u>, inspections and investigations.
- 13. To effectively implement WIPO's Internal Audit functionand Oversight functions, the Internal AuditorDirector, IAOD shall:
 - (a) Establish long- and short-term flexible auditInternal Audit and Oversight plans, in coordination with the External Auditor, using risk-based methodology, to include any risks or control issues identified.
 - (b) In consultation with Member States, establish clear policies and guidelines for all internal auditoversight functions i.e., internal audit, evaluation, investigation and inspections. The policies and guidelines will provide clear rules and procedures on the access to reports while ensuring rights to due process and the preservation of confidentiality.
- (c) Prepare, publish, disseminate and maintain an internal audit manual; an <u>evaluation manual</u> and an investigation procedures manual. This shall include the terms of reference of the <u>Internal Audit function</u> individual oversight functions and a compilation of audit, <u>evaluation, inspection</u> and investigation procedures.
- (d) Establish and maintain follow-up systems to determine whether effective action has been taken, following the <u>Internal Auditor'sDirector</u>, <u>IAOD's oversight</u> recommendations, within a reasonable time, and periodically report on situations where adequate, timely corrective action has not been implemented.
- (e) Liaise and coordinate with the External Auditor and monitor the follow-up of their recommendations.
- (f) Liaise and cooperate with the Internal Audit services and, more generally, the Oversight services of other Organizations within the United Nations system and of Multilateral Financial Institutions, and represent WIPO in relevant inter-agency meetings.
- (g) Develop and maintain a quality assurance/improvement program covering all aspects of Internal Audit, including periodic internal and external review and ongoing self-assessment, such as tracking time taken to produce reports.

- 14. In particular, the <u>Internal AuditorDirector, IAOD</u> shall assist the Organization <u>WIPO</u> by performing the following:
 - (a) Review and appraise the reliability, effectiveness and integrity of the Organization's-WIPO's internal control mechanisms.
 - (b) Review and <u>appraiseevaluate</u> the adequacy of organizational structures, systems and processes to ensure that the results are consistent with the objectives established.
 - (c) Assess and evaluate the effectiveness of WIPO in meeting its objectives and achieving results and, as required, recommend and suggest better ways of achieving such results, taking into account good practices and lessons learned.
 - (d) Review and appraise systems aimed at ensuring compliance by WIPO staff with WIPO's Rules, Regulations and established internal policies.
 - (d (e) Review and appraise evaluate the effective, efficient and economical use, and the safeguarding of human, financial and material resources of the Organization<u>WIPO</u>.
- (e_(f) Determine the extent to which assets are accounted for and safeguarded from loss.
- (f (g) Identify and evaluate significant exposure of the Organization <u>WIPO</u> to risk and contribute to the improvement of risk management.
- (g (h) Undertake, when required, any investigation pertaining to cases of alleged <u>misconduct</u>, wrongdoing or malfeasance falling within the mandate of the <u>Internal</u> <u>AuditorDirector</u>, IAOD.
- (h (i) Undertake ad hoc inspections to identify vulnerable areas and malfunctions.
- (i (j) Ensure completeness, timeliness, <u>fairness</u>, objectivity and accuracy in the reporting of internal audits, investigations, <u>evaluations</u> and inspections.

F.- REPORTING

- 15. At the end of each audit, an audit evaluation, inspection or investigation, a report shall be issued, which shall present the objectives, scope, methodology, findings—and, conclusions and recommendations of the audit, specific activity concerned and include, if applicable, recommendations for improvements concerning the audited and lessons learnt from the program, person or activity.
- 16. The draftDraft internal audit report, evaluation and inspection reports shall be presented to the program manager and other relevant officials directly responsible for the program or activity that has been the object of the internal audit, inspection or evaluation, who shall be given the opportunity to respond within the term provided therein.
- 17. The finalFinal internal audit, evaluation and inspection reports shall include any relevant comments from the managers concerned on the facts established within the

audit report-, evaluation and inspection reports and, if applicable, on the recommended plans of action, as well as on any timetable established for implementation purposes. Should the Internal AuditorDirector, IAOD and the program manager be unable to agree on the facts evidenced in that-draft audit-report, inspection and evaluation reports, the final audit-report-reports shall reflect the opinion of the Internal Auditor.Director, IAOD. The managers concerned shall have the opportunity to comment on the report and the Internal Auditorreports and the Director, IAOD, shall have the opportunity to reply to the comments.

- 18. The Internal Auditor<u>The Director, IAOD</u> shall submit the final internal audit<u>audit and oversight</u> reports to the Director General₅. Internal audit, evaluation and inspection reports will be copied to the Audit Committee. The External Auditor shall also receive a copy<u>of internal audit, evaluation and inspection reports</u>, along with any supporting documentation<u>they may require</u>. Permanent Representatives of Member States to WIPO or their designates can read final internal audit<u>audit and oversight</u> reports in the Internal Auditor's<u>Director</u>, IAOD's office.
- 19. The Internal Auditor<u>The Director, IAOD</u> may also issue audit communications concerning oversight matters to any concerned <u>WIPO</u> manager for matters of a <u>minor or</u> routine nature, which do not necessitate formal reporting.
- 20. The Director General is responsible for ensuring that all recommendations made by the Internal Auditor are responded to promptly, indicating actions taken regarding specific report findings and recommendations. All investigation reports, drafts, materials, findings, conclusions and recommendations are fully confidential, unless disclosure is authorized by the Director, IAOD or the Director General.
- 21. The Internal AuditorDirector, IAOD shall present, on an annual basis, a report submit final investigation reports to the Director General, regarding the implementation of recommendations made by the External Auditor. For final investigation reports involving WIPO personnel at the Deputy Director General and Assistant Director General levels, the Director, IAOD may also send a copy to the Chair of the General Assemblies, to the Chair of the Audit Committee and to the External Auditors. Should the investigation concern the Director General, the final report shall be submitted by the Director, IAOD, to the Chair of the Audit Committee and the External Auditors.
- 22. The Internal Auditor shall make a presentation on a regular basis on his/her activities to the Program and Budget Committee The Director General is responsible for ensuring that all recommendations made by the Director, IAOD are responded to promptly, indicating actions taken regarding specific report findings and recommendations.
- 23. The InternalDirector, IAOD shall present, on an annual basis, a report to the Director General, regarding the implementation of recommendations made by the External Auditor.
- 24. The Director, IAOD shall make a presentation on a regular basis on his/her activities to the Program and Budget Committee.
- 25. The Director, IAOD shall present, on an annual basis, a summary report to the Director General with a copy to the External Auditor and the Audit Committee, of his/her

- internal audit and oversight activities, including the orientation and scope of such activities, the schedule of work undertaken and progress on the implementation of prioritized recommendations contained in his/her reports. This summary report shall be presented to the WIPO General Assembly as submitted by the Internal Auditor.Director, IAOD. Comments the Director General may deem appropriate may be submitted in a separate report.
- <u>26.</u> When applicable, the annual report shall include the following:
 - (a) A description of significant problems, abuses and deficiencies relating to the administration of the Organization<u>WIPO</u> in general, or a program or operation in particular, disclosed during the period;
 - (b) A description of all final recommendations for corrective action made by the Internal AuditorDirector, IAOD during the reporting period relative to the significant problems, abuses or deficiencies identified.
 - (c) A description of all recommendations which were not approved by the Director General, together with his reasons for not doing so;
 - (d) An identification of each significant recommendation in previous reports on which corrective action has not been completed:
 - (e) A description and explanation of the reasons for any significant revised management decision made during the reporting period;
 - (f) Information concerning any significant management decision with which the Internal AuditorDirector, IAOD is in disagreement;
 - (g) A summary of any instance where information or assistance requested by the Internal AuditorDirector, IAOD was refused;
 - (h) A summarized version of the report submitted by the <u>Internal AuditorDirector</u>, <u>IAOD</u> to the Director General regarding the implementation of recommendations made by the External Auditor.
 - (i) In addition, the <u>Internal AuditorDirector, IAOD</u> shall comment on the scope of his activities and the adequacy of resources for the purpose intended.

G.- RESOURCES

- 24<u>27</u>. In presenting Program and Budget proposals to the Member States, the Director General shall take into account the need to ensure the operational independence and the necessary resource requirements to ensure the effective functioning of the Internal AuditorDirector, IAOD and his/her capacity to achieve the required objectives of his/her mandate. The-The allocation of resources to the Internal AuditorDirector, IAOD shall be clearly identified in the Program and Budget proposal.
- 28. The Director General, in consultation with the Internal AuditorDirector, IAOD, will ensure that the WIPO Internal Audit function comprises and Oversight functions

<u>comprise sufficient</u> professional staff, appointed in accordance with WIPO Staff Regulations and Staff Rules, with sufficient skills, experience and professional knowledge, and promote continuing professional development to meet the requirements of this Charter.

H.- APPOINTMENT AND DISMISSAL OF THE INTERNAL AUDITOR DIRECTOR, IAOD

- 26. The Internal Auditor 29. The Director, IAOD should be a person with high qualifications and competence in auditing and oversight functions. The recruitment of an Internal Auditor Director, IAOD shall be based on an open, transparent international selection process to be provided by the Director General.
- 27<u>30</u>. The appointment, renewal, replacement or dismissal of the Internal AuditorDirector, IAOD shall be formally made by the Director General, taking into account the advice of the Coordination Committee. The Director General shall keep the Audit Committee informed of such actions
- 31. The Director, IAOD will have a non renewable fixed term of office of five years. On completion of the basis of such information, the Audit Committee shall provide, as appropriate, information through its reporting to the Program and Budget Committee. The Internal Auditor will have a fixed term of four years, renewable on the recommendation of the Audit Committee, for an additional term of four years. Heoffice he/she would not be eligible for any further employment in WIPO.

I. REVISION CLAUSE

<u>32.</u> This Charter shall be subject to review every three years <u>or earlier, if necessary</u>. <u>Amendments to the Charter shall ensure that it remains an overarching framework for all internal oversight activities</u>.

[End of Annex and of document]